

The cognitive and experiential effects of flood risk framings and experience, and their influence on adaptation investment behaviour

Abstract

This study explores how decision makers invest in adaptation to protect against flood risks in response to a) different framings of flood risk information, and b) after experiencing losses from a hypothetical flood event. An incentivised economic lab experiment is conducted on a sample of students in Bilbao (Basque Country, Spain). A 2x2 between-subject design is used to measure investment behaviour with and without exposure to a flood risk map and after exposure to impacts framed as economic losses versus number of persons affected. Experience is measured through a 2-period repeated game within-subject design. Flood risk maps and impacts framed as number of persons affected were conducive to more experiential forms of decision-making, while decisions based on impacts framed as economic losses were more cognitive in nature. Those that saw text-only framings used a combination of cognitive and experiential factors for making decisions. While exposure to maps evoked more affect-driven responses, they were associated with lower ratings of positive affect and self-efficacy, and resulted in lower investments in protection compared to text-only framings. Greater experiential processing was found for impact framings based on persons affected, but they were not especially effective at increasing personal relevance of the issue or in driving investments. Individuals who experienced losses from a hypothetical flood event had greater ratings of negative affect, and made subsequent decisions that were more affect-driven in nature. In contrast, individuals who did not experience losses had greater ratings of positive affect, and made subsequent decisions based on primarily cognitive factors. Investments in protection reduced for those who did not experience losses, and remained the same for those who did experience losses. Results suggest that changes in adaptation investments between decision points may be dependent on both the experience (or lack thereof) of losses, as well as the extent to which individuals were risk-averse or risk-taking in previous investment decisions.

This document is the Accepted Manuscript version of a Published Work that appeared in final form in: *Markanday, A.; Kallbekken, S.; Galarraga, I. 2022. The power of impact framing and experience for determining acceptable levels of climate change-induced flood risk: a lab experiment. MITIGATION AND ADAPTATION STRATEGIES FOR GLOBAL CHANGE. 27. DOI (10.1007/s11027-021-09989-8).*

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27 1. Introduction

28 The prevalence of climate change has become more apparent in recent years, with growing reports of
29 more frequent and extreme weather events affecting many regions across the globe. Despite these
30 effects, many studies have reported public disengagement with the issue of climate change, linked to a
31 perception of impacts as being both psychologically and temporally distant in nature (Leiserowitz,
32 2007; Lorenzoni et al., 2007; Nicholson-Cole, 2005). For this reason, scientists have been stressing the
33 importance of devising effective risk communication strategies for motivating action, both from citizens
34 and policymakers alike, to help deal with the anticipated impacts of climate change. One of the most
35 pressing areas of climate risk research, relates to the communication and management of flood risks
36 (Forzieri et al., 2016; Winsemius et al., 2016). In the absence of future adaptation, a 1.5°C warming is
37 expected to dramatically worsen flooding impacts worldwide, with recent estimates suggesting an
38 increase in human losses by 70-83%, direct flood damage by 160-240%, and a reduction in relative
39 welfare by 0.23-0.29% (Dottori et al., 2018).

40 In light of this, traditional engineering-based approaches are being replaced by more integrated risk-
41 based management techniques, which consider social aspects such as flood preparedness and response,
42 to help deal with impacts (Kellens et al., 2013). This shift has led to a growing body of research
43 exploring the effects of flood risk communications on aspects such as risk perceptions, behavioural
44 responses and institutional management. Studies suggest that normative approaches to flood risk
45 communication, which centre around transmitting objective expert assessments of so-called ‘risk-
46 statistics’, have been largely ineffective at motivating the public to respond. Some argue that the
47 dichotomy between expert assessments of risks and public understandings of risk, may be responsible
48 for a deficit model of public (mis)understanding and engagement (Demeritt and Nobert, 2014). This
49 leads to poor risk governance strategies, which may only be enhanced by making the very technical risk
50 management discussions more widely accessible (Galarraga et al., 2018). Indeed, it is reasonable to
51 assume that audiences with different analytical and cognitive capabilities will interpret the richness of
52 flood risk information, which often involves complex descriptors such as uncertainties, probabilities
53 and impacts, in different ways, with reports of public confusion over items such as return periods (Bell
54 and Tobin, 2007; Highfield et al., 2013) and the probabilities associated with precipitation forecasts
55 (Gigerenzer et al., 2005). Even commonly used communication devices such as flood risk maps, which
56 have been argued to make the global, complex and chronic hazards of climate change more local,
57 tangible and personally relevant (Retchless, 2018), are based on design recommendations and
58 consultations with experts (Kunz et al., 2011; Meyer et al., 2012; Van Alphen et al., 2009), despite
59 indications that such maps may lead the public to underestimate their risk exposure or to ignore risks
60 entirely (Burningham et al., 2008; Harvatt et al., 2011; Roth, 2009).

61 For climate risks in general, communicators have recommended using issue framings that make climate
62 impacts feel more personally relevant. As Moser (2014) asserts, personal connection and feelings of
63 being at risk increase when a hazard feels personalised as opposed to abstract. Casting climate change
64 as a public health issue for example, has been shown to elicit positive emotional responses, increase
65 public engagement and understanding, and promote support for climate change mitigation and
66 adaptation (Maibach et al., 2010; Myers et al., 2012; Petrovic et al., 2014). Other studies report an
67 increased likelihood to engage in pro-environmental behaviours when individuals feel that climate
68 change could affect or endanger their way of life (Semenza et al., 2011). While the evidence seems
69 convincing, some authors stress that attempts to frame climate policy in relation to non-climate issues
70 in a way that makes people feel personally affected may fail if the issue is not seen as being sufficiently
71 relevant (Walker et al., 2018), and there is still insufficient evidence to support the use of personally
72 relevant framings for flood risk communications specifically. Nevertheless, the need for risk
73 communication devices that move away from purely cognitive interpretations of risk, towards more
74 experiential forms of information processing, that are more intuitive and affect-driven, so-called risk as
75 feelings, is advocated for by authors such as Slovic (2004) and Loewenstein (2001). Supporters of
76 formal risk analysis argue that this could lead to cognitive biases and errors in judgment that may induce
77 irrational forms of decision-making, while others theorise that communications that help to recall past
78 experiences and trigger affective responses are necessary for helping individuals to understand the
79 moral impact of risks, and that this may lead to decisions based on a different form of (practical)
80 rationality, one which uses a combination of both emotional and logical reasoning for making decisions
81 (Roeser, 2012, 2010).

82 There is certainly ample evidence pointing to the influence of experiential factors on risk perceptions
83 and behavioural responses. Many have documented that personal experience with previous flood events,
84 for example, can increase feelings of concern and efficacy, as well as strengthening the perceived
85 salience and response to risk communications (Burningham et al., 2008; Harvatt et al., 2011; Kellens et
86 al., 2011; Lawrence et al., 2014; Siegrist and Gutscher, 2008, 2006; Spence et al., 2011). There are
87 however, some conflicting results on the effects of previous flood experience on risk behaviour and
88 responses (Soane et al., 2010; Whitmarsh, 2008). The emotions aroused when recalling past experiences
89 may be transient rather than conducive to long-term behavioural changes, and it remains unclear how
90 best to stimulate the effect of experience within flood risk communications. Some scholars propose the
91 use of communications that seek to access the negative emotions associated with experiencing a flood
92 (Miceli et al., 2008; Siegrist and Gutscher, 2008; Takao et al., 2004; Terpstra, 2011; Zaalberg et al.,
93 2009), and many studies have demonstrated the potential for negative affect to motivate action on
94 climate change in general (Cooper and Nisbet, 2016; Leiserowitz, 2006; Otiemo et al., 2014; Smith and
95 Leiserowitz, 2012; Spence and Pidgeon, 2010; van der Linden, 2014). Consequently, fear appeals have
96 been employed extensively in risk communication efforts for various climate change hazards, despite

97 indications that protection motivation may be more complex than this. Studies have shown that discrete
98 emotions, such as feelings of worry, interest and hope, may have stronger effects on behavioural change
99 and climate policy support than negative affect alone (Smith and Leiserowitz, 2014). Discrete emotions
100 can also influence an individual's predisposition to take risks, and similar emotions (i.e. distress and
101 anger) can have opposite effects, acting to either amplify or depress the impact of certain risk framings
102 (Druckman and McDermott, 2008). Risk behaviour could also be directly affected or mediated by
103 aspects such as feelings of personal efficacy (Brody et al., 2008; Fox-Rogers et al., 2016; Hidalgo and
104 Pisano, 2010), trust in scientists and governments (Kellstedt et al., 2008), place attachment (Bonaiuto
105 et al., 2016; De Dominicis et al., 2015; Mishra et al., 2010), and social norms and value systems (van
106 der Linden et al., 2014).

107 Some have stressed that the balance of experiential factors with other important cognitive aspects
108 necessary for processing risk information must also be considered. In line with dual process theories
109 (Chaiken and Trope, 1999; Epstein, 1994; Kahneman and Frederick, 2002; Sloman, 1996), Marx et al.
110 (2007) discover that experiential and analytic systems compete when processing uncertain climate
111 information, but compared to purely statistical presentations of information, descriptions which are
112 designed to help decision-makers recall relevant personal experience and elicit affective responses are
113 more effective at attracting attention, heightening perceptions of risks, and influencing both individual
114 behavioural intentions and public policy preferences in relation to climate change. The authors argue
115 that while experience- and affective-based communications are more salient and motivating, the many
116 abstract aspects of climate variability and change require a certain level of analytical understanding for
117 making decisions.

118 As it stands, attempts to establish best-practice guidelines for flood risk communications are hindered
119 by the lack of experimental and randomised trials necessary for testing preferences and communication
120 formats across different audiences (Demeritt and Nobert, 2014; Spiegelhalter et al., 2011). While some
121 new studies are emerging (Markanday et al., 2020), there is especially weak empirical evidence on the
122 experiential and cognitive effects of different types of flood risk framings, and their impact on behaviour
123 (Kellens et al., 2013). Controlled experiments that examine commonly used components of flood risk
124 communications (such as maps and impact descriptors), their effect on cognitive and experiential
125 information processing, and ultimately on behaviour, could help in building a necessary theoretical
126 framework for identifying and selecting design features most conducive to effective risk
127 communication.

128

129 1.1. Current study

130 The hilly terrain, steep valleys, high precipitation levels, and densely urbanised low-lying areas of the
131 Basque Country, make it an area extremely prone to flooding (Basque Government, 2007). With
132 climate change, the average sea-level is expected to rise between 29 and 49 cm by the end of the 21st
133 century, eroding beaches and increasing the risk of flooding in estuaries throughout the region (Chust
134 et al., 2011). The economic impact of floods on infrastructures, transport and communication networks,
135 clean-up efforts, and emergency services, is estimated to cost over €62 million annually (Gobierno
136 Vasco, 2015). Following the establishment of the EU floods Directive (2007/60/EC), the Basque
137 government called for an assessment of climate change induced sea-level rise and flooding in the region
138 and produced flood risk maps to better visualise vulnerable coastal and inland flood zones. Although
139 these maps are publicly available, there is no evidence on their effectiveness as risk communication
140 devices and for motivating preparedness behaviour. In addition, these maps are accompanied by a
141 wealth of (relatively complex) information related to various types of impacts (i.e. economic,
142 environmental, social) and with respect to different return periods (T10, T100 and T500), which may
143 be difficult for users to interpret.

144 Based on this, this study sets out to explore the effectiveness of flood maps and risk information
145 provided for the Basque Country as communication devices for motivating preparedness behaviour.
146 Different risk framings have been designed to test differences in cognitive and experiential modes of
147 information processing, and the effect that this may have on adaptation decision-making under risk and
148 uncertainty, based on the following research questions:

- 149 1. Does seeing a map of flood risk zones (compared to a text-only frame) induce greater
150 experiential processing of risk information, leading to higher investments in adaptation?
- 151 2. Does framing impacts caused by a flood event as number of persons affected (compared to
152 to economic losses) induce greater experiential processing, leading to higher investments
153 in adaptation?

154 The subsequent research hypotheses have been constructed to facilitate an answering of these questions:

155 **H1.** There is ample evidence that visual framings of climate change may evoke different forms of
156 experiential processing, which can make the issue more personally relevant and thus can stimulate
157 public willingness to engage and respond to the issue (Hart and Feldman, 2016; Nicholson-Cole, 2005;
158 O'Neill et al., 2013; O'Neill and Smith, 2014; Sheppard, 2005). Of particular interest in this respect are
159 commonly used visual devices for communicating scientific information: graphs, charts, models and
160 maps. In the context of flood risks, maps are one of the most frequently employed tools in decision-
161 making, due to their ability to condense complex information and present impacts across a range of
162 scenarios, temporal and spatial scales, in a visually appealing way. By presenting information in this

163 way, flood risk maps have been argued to make complex and abstract information more local, tangible
164 and personally relevant (Retchless, 2018). However, there is also evidence that maps may lead users to
165 underestimate risks or ignore them entirely (Burningham et al., 2008; Harvatt et al., 2011; Roth, 2009).
166 If we follow the general premise that visual tools are effective at provoking experiential responses, and
167 that experiential responses are effective at stimulating engagement and action, then maps, as a visual
168 tool, could offer a means for interpreting abstract scientific information in a more personally relevant
169 way, thus motivating users to act. Based on this notion, we hypothesise: seeing a map of flood risk
170 zones will reduce the psychological distance of flooding impacts, making them seem more local and
171 personally relevant. As a result, participants that only see text are expected to use primarily cognitive
172 forms of information processing, while those who also see a map are expected to use a combination of
173 both cognitive and experiential types of reasoning. In the case of the latter, experiential processing may
174 trigger a recollection of past experiences, causing more affect-driven responses, and a moral reasoning
175 of climate risks, which will lead to higher investments in protection compared to text-only framings.

176 **H2.** Previous studies suggest that communicating risks in more personal, as opposed to abstract, terms
177 can encourage experiential processing of information leading to an increased personal connection to the
178 issue and feelings of being at risk (Maibach et al., 2010; Moser, 2014; Myers et al., 2012; Petrovic et
179 al., 2014; Slovic et al., 2004), which in turn may motivate willingness to act. Increased likelihood to
180 engage in positive behavioural changes has also been found in cases where individuals feel that their
181 personal way of life may be affected or endangered (Semenza et al., 2011). In the context of flood risks,
182 two common terms are often used for communicating risks: economic losses (or expected damages)
183 and number of affected people. By following the assumption that conveying risks as people, as opposed
184 to money, will spark experiential processing that leads to a more personal connection with the issue,
185 then we can hypothesise that risk perceptions and motivations to act will be higher for those that see
186 impacts framed as persons affected compared to those that see impacts framed as economic losses. In
187 addition to personal relevance, framing risks as persons affected may also provoke a concern for victims
188 driving a sense of moral responsibility which leads to a lower acceptance of risks. Of course one can
189 argue that economic losses may also provide relevant information causing high levels of experiential
190 processing. But there is some evidence to suggest that non-economic framings are more effective at
191 encouraging public support for environmental management than economic framings (DeGolia et al.,
192 2019). In addition, previous studies have shown that individuals may have difficulty in understanding
193 numerical descriptions of climate change (Bell and Tobin, 2007; Hart, 2013; Highfield et al., 2013),
194 especially since they tend to be combined with high levels of uncertainty, which places greater cognitive
195 demand on audiences (Morton et al., 2011). Greater cognitive difficulty may also reduce personal
196 relevance of an issue, since it makes it harder for individuals to draw parallels with their own personal
197 experiences. This leads us to hypothesise that exposure to this type of information will cause higher

198 levels of cognitive processing, and lower levels of experiential processing in individuals, leading to
199 more objective appraisals of risks and reduced motivations to act.

200 The aforementioned risk framings are expected to elicit decisions based on objective (cognitive) and
201 practical (cognitive and emotional) forms of rationality. All framings require an analytical assessment
202 of the same risk statistics; therefore, no framing is expected to induce decision-making based purely on
203 emotion, which as some have suggested, may lead to cognitive bias and errors in judgement. In order
204 to assess the difference in actions based on objective or practical forms of rationality, and actions prone
205 to more irrational (or cognitively biased) forms of decision-making, a third research question is
206 proposed:

207 3. If risk statistics remain unchanged, does ‘experiencing’, or similarly, ‘not experiencing’ a
208 (hypothetical) flood event lead to differences in initial investments in adaptation?
209

210 **H3.** If the information pertaining to a certain risk is equivalent at two decision points, then rational
211 choice theory dictates that preferences should stay the same between the two points irrespective of
212 whether an event occurs or not. In reality, experiencing a flood event may evoke transient (likely
213 negative) emotional responses (i.e. post-traumatic stress, anxiety, fear) (Foudi et al., 2017) that may
214 cause one to perceive risks as more severe (or less acceptable) than once thought and to take on
215 precautionary measures to prevent the same outcome from happening in the future. Experiencing a flood
216 event may also lead people to draw parallels with past experiences, increasing personal connection with
217 the issue and leading to more experientially-based decision-making. By comparison, investing in
218 protection and not experiencing a flood event may evoke (likely positive) emotional responses (i.e.
219 empowerment, pride) associated with feelings of success. This may lead to more risk-taking behaviour
220 in subsequent decision-making, and a reduction in precautionary actions as a response. For these
221 reasons, we expect that a recollection of past experiences and the influence of (primarily) negative
222 emotions will lead to greater risk aversion and an increase in adaptation investments for participants
223 that experience losses, while more positive associations with success will lead to more risk-taking
224 behaviour and a decrease in investments for those that do not experience losses.

225

226 **1.2. Assessment framework**

227 The aim of this study is to assess how different flood risk framings and experience of impacts influence
228 cognitive and experiential processes, and to determine the effect that this may have on investments in
229 adaptation. An extension of Protection Motivation Theory (PMT) is considered to help capture the main
230 cognitive processes that lead to adaptation investments. PMT has been used extensively in different
231 settings such as health and disaster response, to help understand what motivates individuals to act in the

232 context of a threat. The theory is founded on the principle that investment decisions rely on two main
 233 processes: threat appraisal and coping appraisal. The former relates to perceptions of risks and consists
 234 of two main elements: i) perceived vulnerability, that is, perceptions of how likely the threat is to occur,
 235 and; ii) perceived severity, that is, perceptions of how severe the effects of that threat will be. The latter
 236 relates to how effectively individuals feel they would be able cope with a threat, and is comprised of
 237 three features: i) self-efficacy, which refers to the extent to which individuals feel their actions will
 238 make a difference; ii) response efficacy, which relates to how effective a response is perceived to be,
 239 and; iii) response costs, that is, how much it would cost to respond to a threat. The consideration of
 240 threat and coping appraisals alone, however, has been found in practice to be an inadequate explanation
 241 of individual protection motivation and policy responses to flooding. Extensions of PMT have since
 242 been proposed to consider how different systems of thought may play a role in this process (Oakley et
 243 al., 2020). In this paper, we consider an extended PMT framework that looks at how environmental
 244 factors, such as risk framing and experience, alongside intrapersonal factors, such as socio-
 245 demographics, climate change attitudes, place attachment and risk propensity, drive cognitive and
 246 experiential processes (cognition, recollection of past experiences, positive and negative affect). We
 247 then consider the influence that this may have on threat and coping appraisals, which in turn may affect
 248 motivations to invest in adaptation (Figure 1).

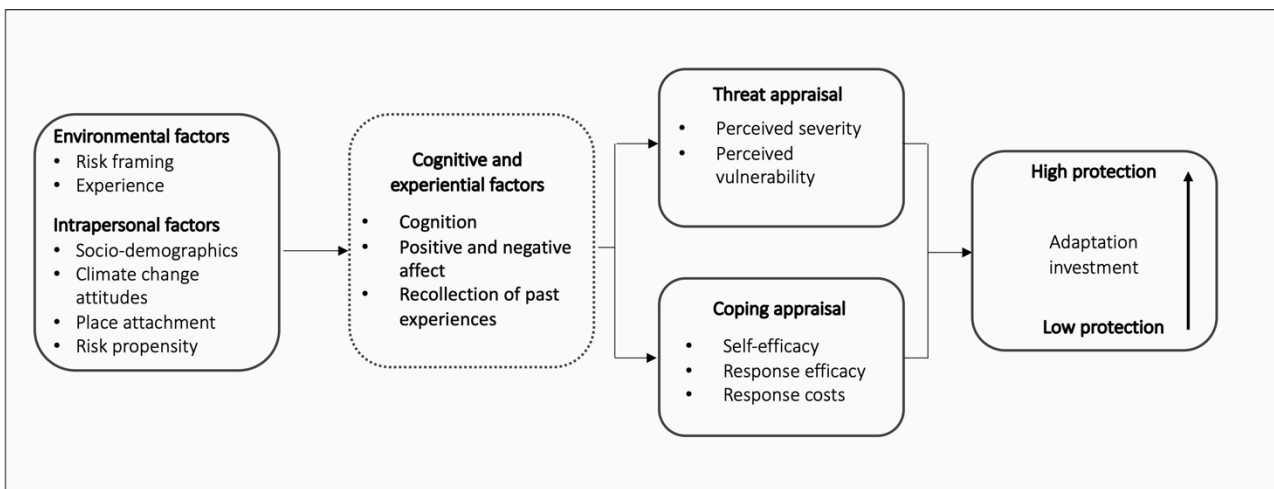


Figure 1. Extension of protection motivation theory considering various cognitive and experiential factors adapted from Bubeck et al. 2017 and Oakley et al. 2020

249

250 2. Materials and methods

251 An incentivised computerised economic lab experiment was designed to answer and test the
 252 aforementioned research questions and hypotheses. The experimental approach consisted of three
 253 distinct parts; i) a risk-elicitation task for testing participants' risk propensity, ii) a role-playing exercise

254 to measure levels of adaptation investment in response to different flood risk framings and experience,
255 and iii) a post-experiment survey for assessing cognitive and experiential factors involved in the
256 decision-making process, as well as effects pertaining to various intrapersonal factors. The specific
257 measures assessed under the extended PMT framework are explained below.

258

259 **2.1. Environmental factors**

260 *Risk framing*

261 Participants were asked to assume the role of a policy-maker responsible for the Basque coastal town
262 of Zarautz. Zarautz was chosen for this part of the experiment, since it is a well-known area at risk of
263 climate impacts in the region, with extensive media coverage of past extreme storm events and coastal
264 flooding. A 2x2 between-subject design was used to measure the effects of different visual (map vs. no
265 map) and impact (economic vs. persons affected) risk framings. Participants were randomly allocated
266 to one of the four treatment groups and were given information related to the impacts and probabilities
267 of a flood event. Depending on the treatment group, participants saw impacts framed as either economic
268 losses in terms of damage costs to infrastructures, or as the number of people that would be affected if
269 a flood event occurred. Both types of impacts were described to participants in real terms, based on
270 actual figures from the Basque Government. As with the impact framings, half of the participants saw
271 a map of flood zones while the other half did not. Flood maps were simplified, such that all
272 accompanying information was removed leaving just the image of flood zones depicting low, medium
273 and high-risk areas¹.

274 *Experience*

275 A 2-period repeated-game design was used to measure investments in adaptation in response to
276 experiencing or not experiencing a hypothetical flood event. Participants were asked to make an
277 investment in protection at two decision points, Period 1 and Period 2, based on a set of protection
278 levels presented to them (see section 2.1.4 below for a detailed account of how investments in adaptation
279 were made). Each protection level had its own respective investment cost and probability of impacts
280 assigned to it. The actual impact (economic loss or number of persons affected) remained fixed across
281 all options. The levels of protection were designed such that the more participants invested in
282 adaptation, the less likely they were to experience impacts. All protection levels, their respective costs,
283 as well as the probabilities and costs of impacts remained the same across the two decision points.
284 Depending on the chosen investment level and the probability of impact assigned to it, a random

¹ The original version of the map depicts zones at risk of 10, 100 and 500-year flood events, but for simplistic purposes and to reduce the potential for confounding effects, these were shown as high, medium and low-risk areas, respectively, instead.

285 generator would determine whether participants experienced impacts or not after their initial investment
286 in period 1. Participants were then asked to make the same decision again for Period 2. They were
287 instructed to assume that all previous protection had been stripped, the only difference in Period 2 being
288 the experience they had gained from their decision in Period 1. The difference in level of investment
289 between Period 1 and Period 2 for those who experienced impacts and for those who did not experience
290 impacts, was used to measure the effect of experience.

291

292 **2.2. Intrapersonal factors**

293 *Risk propensity*

294 Risk propensity was measured using a staircase risk-elicitation procedure established by Falk et al.
295 (2016) (Supplemental File 1). This task consisted of asking participants to make five consecutive
296 choices between a lottery, which stays the same for each decision, and a sure payment, which changes
297 after each decision. After the first choice has been made, the sure payment is adjusted in each subsequent
298 decision to be higher (when the lottery is chosen) or lower (when the sure payment is chosen), in order
299 to arrive at the implied switching row of the individual, that is, the point at which the sure payment is
300 preferred to the lottery. Based on this implied switching row, risk scores are estimated for each
301 individual, ranging from 1 (very risk-averse) to 31 (very risk-taking).

302 *Climate change attitudes*

303 A series of measures were used to determine feelings and attitudes towards climate change. These were
304 studied in two different ways. First, measures were assessed individually, in order to provide a
305 qualitative descriptive summary of the sample pertaining to their general beliefs and perceptions about
306 climate change. Second, certain items were then used to develop a combined measure of climate change
307 attitudes for the purposes of analysing how emotional attachment to the issue may act as a driver of
308 protection motivation. The development of this indicator is explained further below.

309 Beliefs about climate change were assessed by asking participants to select which of the following best
310 described their thoughts on climate change: “I don’t think climate change is happening”, “I have no
311 idea whether climate change is happening or not”, “I think that climate change is happening, but it’s
312 just a natural fluctuation in Earth’s temperatures”, “I think that climate change is happening, and I think
313 that humans are largely causing it”. Risk perceptions were measured by assessing the perceived
314 psychological and temporal distance of climate change risks. Psychological distance was measured by
315 asking participants to rate, using a 7-point likert scale (1=low impact, 7=high impact), the extent they
316 thought climate change would impact “them personally”, “their family”, “people in their region”,
317 “people in Spain”, “people in industrialised countries”, “people in developing countries”, “future

318 generations”, and “plant and animal species”. Temporal distance was measured by asking participants
319 to select when they thought climate change would impact people, i) in Spain and, ii) in other parts of
320 the world, out of the following items: “they are being harmed now”, “in 10 years”, “in 25 years”, “in
321 50 years”, “in 100 years”, and “never”.

322 The level of importance that individuals place on climate change was measured using a 7-point likert
323 scale, which asked participants to rate how important the issue of climate change was to them
324 personally. Level of concern was determined by asking participants to rate how concerned they were
325 about the impacts of climate change in Zarautz. Participants were also asked how responsible they
326 thought different actors (government, industry, individuals, scientists, NGOs) were for solving the issue
327 of climate change. The extent that participants felt a moral responsibility towards climate change was
328 determined by asking them how much they agreed with the statement: “We have a moral duty to act on
329 climate change for our planet, its animals, its plants and its people.” Lastly, levels of self-efficacy were
330 measured by asking participants to what extent they agreed with the following statement: “The actions
331 I take won’t make any difference to climate change.” All rating scores for the aforementioned items
332 were measured using a 7-point Likert scale.

333 A combined indicator for climate change attitudes was then developed based on five measures: climate
334 change beliefs, issue importance, concern, individual responsibility, and moral responsibility. This
335 measure was intended to assess how emotionally attached participants were to the issue of climate
336 change, with low scores indicating low emotional attachment and high scores indicating high emotional
337 attachment. Scores were adjusted to ensure an equivalent weighting of each of the five measures, then
338 summed to obtain a measure of climate change attitudes from 0-100, where scores closer to 0 reflected
339 less emotional attachment and scores closer to 100 reflected greater emotional attachment to the issue
340 of climate change.

341 *Place attachment and socio-demographics*

342 Feelings of place attachment were measured by asking whether, and if so how many times, participants
343 had visited Zarautz in the last 12 months, as well as asking participants the extent to which they agreed
344 (using a 7-point Likert scale) with the following 4 items: “Zarautz is a very special place to me”, “I
345 identify strongly with Zarautz”, “I am very attached to Zarautz”, and “no other place can compare to
346 Zarautz”. A final item was included which asked participants whether they thought they would invest
347 “more”, “less”, or “the same amount”, if the exercise was focused on a region outside of the Basque
348 Country. Finally, potential explanatory measures related to participants’ nationality, age, and gender,
349 were collected at the end of the post-experiment survey.

350

351 **2.3. Experiential and cognitive reasoning**

352 A post-experiment survey measured factors related to the experiential and cognitive processing of flood
353 risk information. For experiential processing, the psychological positive and negative affect scales
354 developed by Watson et al. (1988) were employed as a measure of participants' level of emotional
355 reasoning. Participants were asked to rate their level of affect related to the experiment, based on a
356 selection of 9 positive affect items (enthusiastic, interested, determined, emotional, inspired,
357 concentrated, active, empowered, proud) and 9 negative affect items (scared, afraid, upset, distressed,
358 tense, nervous, guilty, irritable, vigilant). Both discrete emotions, as well as grouped positive and
359 negative affect scores, were assessed. Participants were also asked whether they felt they had personally
360 experienced the effects of extreme climate events (e.g. flooding, extreme storms, heat waves and/or
361 drought) in the past. This measure was used to assess the extent to which recollection of past experiences
362 could be driving adaptation behaviour after exposure to different risk framings and experience.

363 For a measure of cognitive and analytical reasoning, participants were asked to rate how difficult they
364 found the task. In line with dual process theories, the level of cognitive effort was assumed to be related
365 to the level of analytical (or cognitive) reasoning. Such that, the higher the level of difficulty, the higher
366 the cognitive effort spent, and the more objective or analytical the decision-making process. This
367 measure was also used as a proxy for scientific and numerical literacy, since previous studies have
368 asserted that the difficulty of processing technical climate change information, which is remote and
369 abstract, can lead to an underestimation of risks, compared to other more emotionally charged risks (i.e.
370 terrorism), which people are thought to overestimate (Sunstein, 2007; Weber and Stern, 2011). In
371 addition, risk propensity scores (see Section 2.1.2) were also used to measure cognitive processing of
372 information, based on the logic that if adaptation decisions are driven by largely cognitive processes,
373 then we can expect investments in adaptation to be more or less in line with general risk-taking
374 behaviour.

375

376 **2.4. Threat appraisal, coping appraisal and investments in adaptation**

377 Participants were given a budget (in experimental tokens) out of which any investment in protection
378 and any losses from impacts suffered would be deducted. To maintain consistency between treatments
379 and reduce the potential for confounding effects, impacts were translated to a fixed value in
380 experimental points, equivalent between treatments, which represented potential losses in the game.

381 As mentioned above, participants were presented with a series of protection levels and asked how much
382 they were willing to invest in protection to reduce their risks (probability of experiencing impacts) in
383 the future. Protection options consisted of 19 solutions ranging from no-protection at all (95% chance
384 of experiencing impacts) to maximum protection (5% chance of experiencing impacts). The options
385 were designed such that each equivalent increase in the cost of protection (option 1 costing nothing,

386 and option 19 being the most expensive), resulted in the same reduction in the likelihood of experiencing
387 impacts (option 1 having the greatest exposure to risks, option 19 having the least exposure to risks).
388 To simplify the concept of probabilities, and to increase the feeling of trust that the likelihood of
389 experiencing flooding impacts was based purely on chance, probabilities of experiencing losses were
390 explained to participants through a 20-sided die. Two sets of outcome ranges between 1-20 were
391 provided alongside each option on the table, one set representing a failure to protect the town, and
392 the other set representing the successful protection of the town. Depending on which investment option
393 participants chose, the ranges assigned to protection and no-protection varied. Once participants decided
394 on an option, a computerised die randomly generated a number between 1 and 20, which depending on
395 the option, meant they either managed to protect or failed to protect the town from flooding. The cost
396 of protection and impacts (if any) suffered, was then deducted from their initial budget. Protection
397 motivation was determined based on how much participants invested in protection. Option 1 represented
398 a very low protection motivation with no investment in adaptation, and option 19 represented a very
399 high protection motivation with a very high level of investment in adaptation.

400 Due to the design constraints of the experiment, it was very difficult to establish relevant indicators for
401 threat and coping response. Participants were presented with a pre-determined list of adaptation costs,
402 probabilities, and outcomes, which made it difficult to develop real measures of threat and coping
403 appraisal since these were largely already established within the constructs of the game. Thus, we
404 explore in a qualitative sense how threat and coping appraisals may be affected by different risk
405 framings and experience, but focus on investments in adaptation as our main dependent variable.

406

407 **2.5. The sample**

408 The experiment was conducted at the economic lab of the University of the Basque Country in Bilbao,
409 in October 2019. One-hundred-sixty students participated in the experiment, with each treatment group
410 consisting of around 40 participants. The experiment was translated to and conducted in Spanish. The
411 sample comprised 54% female, 45% male, and <1% non-binary individuals, with ages ranging from
412 under 18 to over 45, with the majority of participants aged between 18 and 24 (82%). The large majority
413 of participants were Spanish (94%), of which, 85% identified as Basque. The experiment was
414 incentivised so participants could experience real gains and losses during the experiment, by earning
415 experimental tokens (€1=50 tokens) during the first two tasks (the risk elicitation task and the role-
416 playing exercise). Participants were able to earn a total maximum of 750 experimental tokens (15€
417 equivalent) distributed as 150 experimental tokens (€3 equivalent) during the first task, and a maximum
418 of 600 experimental tokens (€12 equivalent) during the second task.

419

420 3. Analysis and results

421 This section describes the results of a series of Analyses of Variance (ANOVA) tests (Lindman, 1974)
422 used to test the aforementioned research questions and hypotheses. Logistic regressions have also been
423 conducted to study the strength of predictor variables. Descriptive statistics pertaining to the individual
424 treatment groups is also provided (Appendix I). All statistical tests and analyses have been conducted
425 using the statistical software package R.

426

427 3.1. Beliefs, attitudes and perceptions about climate change

428 On the whole, results support findings from previous studies, which show a general perception of
429 climate change impacts as being psychologically distant in nature (Figure 1). Perceptions of threat
430 increase with the spatial and temporal distance of affected groups, with those judged as proximally close
431 (oneself and family) perceived as being less severely impacted than those judged to be proximally
432 distant (future generations and plant/animal species).

433 Contrastingly, climate change was generally perceived as being temporally close, with the majority of
434 respondents agreeing that climate impacts are already being felt across many parts of the world (Figure
435 2). Yet, judgements of temporal distance were also sensitive to proximal distance, such that participants
436 expected climate change to affect Spain later than it would the rest of the world.

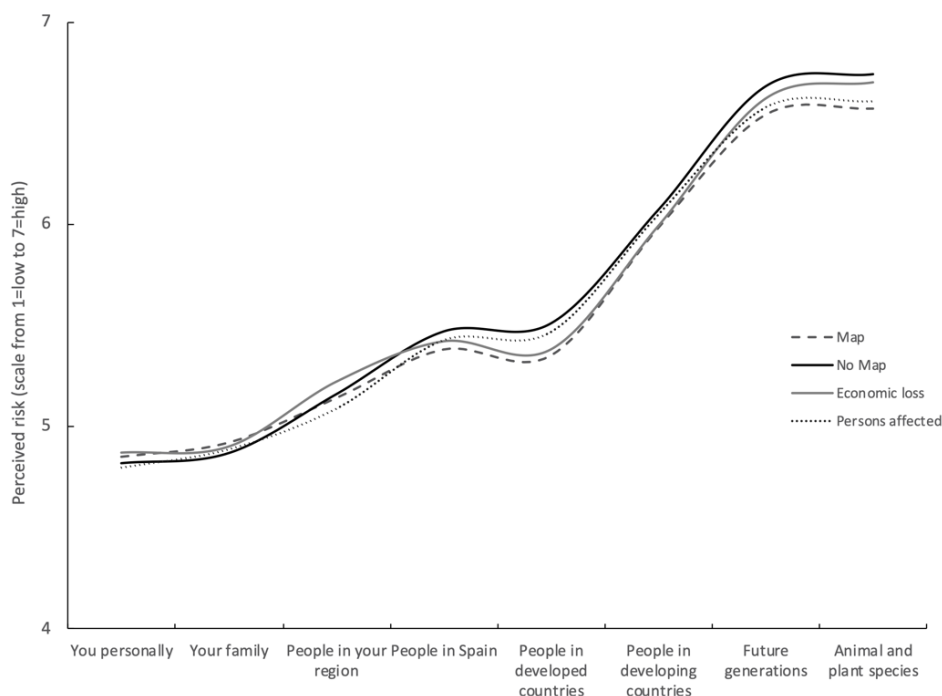


Figure 1. Perceived psychological distance of climate impacts for different treatment groups

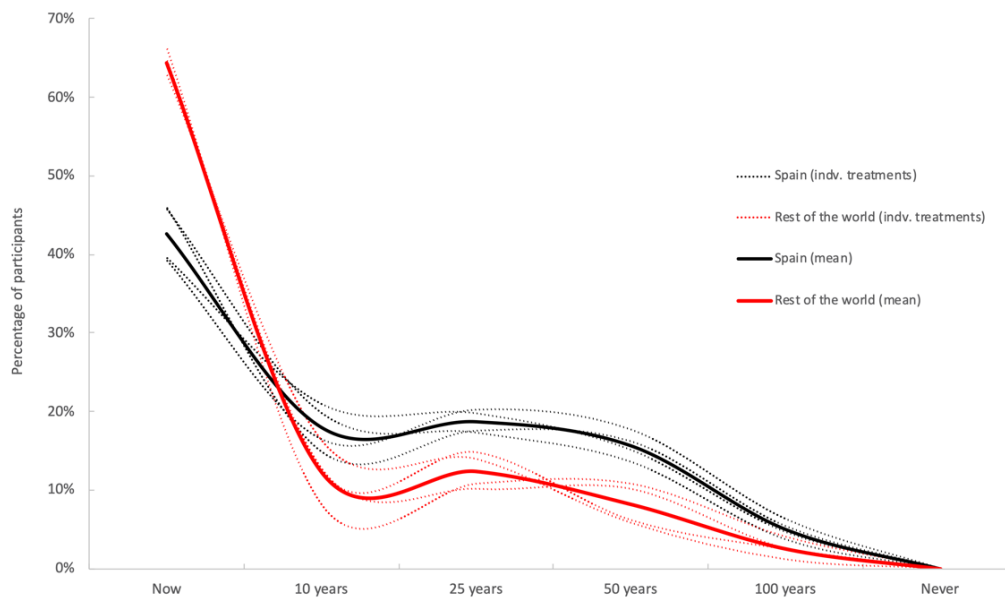


Figure 2. Perceived temporal distance of climate impacts for distant ('rest of the world' and proximal ('Spain) impacts

437 The majority of participants believed in anthropogenic climate change (95% of respondents), and most
 438 felt that climate change is an either very or extremely important issue (approx. 63% of respondents). In
 439 addition, most participants agreed that humans have a moral responsibility to solve climate change (86%
 440 of respondents), but felt that on the whole, governments and industry were most responsible for solving
 441 the issue.

442 Using perceptions of personal (individual + family) climate change risks and perceived temporal
 443 distance of impacts in Spain as a proxies for perceived severity and vulnerability, we can explore how
 444 risk framings and experience, as well as different intrapersonal factors may be influencing threat
 445 appraisal². We find that appraisals of threat are driven primarily by climate change attitudes and gender,
 446 where those more emotionally attached to the issue and women, have greater perceptions of risks. To a
 447 lesser degree, some cognitive effects are also present, with greater cognitive effort and risk propensity
 448 also linked to slightly higher perceptions of risks (see model 1, Appendix II). If we exclude any
 449 explanatory factor related to the experiment and include psychological distance³ in the model, this
 450 significantly improves its predictive power. Greater psychological distance is found to significantly
 451 reduce individual appraisals of threat (model 2, Appendix II).

² This was done as a qualitative exercise to explore potential drivers of climate threat appraisal. The results provide some insight into threat appraisals of climate risks in general, but do not necessarily translate to the specific context of flood risks, which may offer different findings.

³ Measured through the standard deviation of psychological distance items

452 **3.2. Cognitive and experiential effects of flood risk framings and experience**

453 Findings show that affect is largely driven by experience of a hypothetical flood event and exposure to
 454 map framings of flood risks, both of which decrease overall ratings of affect (Table 1). Focusing on
 455 intrapersonal factors does not greatly improve the predictive power of the model, however past
 456 experience is found to decrease ratings of affect (Appendix III). Positive affect in turn is found to be a
 457 primary determinant of adaptation investments for period 1, with higher ratings leading to higher
 458 investments in protection. Investments in period 1 also seem to be shaped by cognitive factors, such
 459 that investments were aligned with general risk taking behaviour (lower risk aversion led to lower
 460 investments in adaptation).

Table 1. The influence of flood risk framings and experience on affect (model 1), and the strength of affect against other cognitive and intrapersonal factors for driving adaptation investments (model 2)

	Affect (1)	Investment (Period 1) (2)
Visual framing (map=1, no map=0)	-4.52* (1.75)	
Impact framing (persons=1, econ=0)	-0.18 (1.76)	
Experience (loss=1, no loss=0)	-6.94*** (1.81)	
Risk propensity		-1.25** (0.39)
Cognitive effort		-1.88 (1.63)
Positive affect		0.69** (0.24)
Negative affect		-0.16 (0.23)
Climate change attitudes		0.26 (0.20)
Psychological distance		-0.30 (3.87)
Place attachment		1.73 (1.09)
Gender		6.81 (4.95)
Constant	18.89*** (1.77)	67.59*** (19.74)
Observations	160	159
R2	0.12	0.18
Adjusted R2	0.10	0.14
Residual Std. Error	11.04 (df=156)	25.89 (df=150)
F Statistic	7.14*** (df=3; 156)	4.12*** (df=8; 150)

Note: *p< 0.05; **p<0.01, ***p<0.001

461
 462 ANOVA results indicate, contrary to hypothesis H1, that participants who were exposed to a map of
 463 flood zones invested less in protection, compared to those in text-only treatment groups,
 464 F(1,158)=4.158, p-value=0.0431. Those that saw a map also reported lower ratings of self-efficacy,

465 F(1,158)=6.683, p-value=0.011, and lower levels of affect, F(1,158)=6.01, p-value=0.0153, related to
 466 their extent of interest, F(1,158)=4.168, p-value=0.0429, activeness, F(1,158)=4.15, p-value=0.0433,
 467 and concentration, F(1,158)=4.005, p-value=0.0471. When looking at the specific drivers of
 468 investments for those exposed to map framings, we that affect plays a fundamental role. Certain
 469 negative and positive discrete emotions (nervousness, enthusiasm, inspiration) are decreasing
 470 investments, while other types of affect (feelings of emotion, tension and concentration) are increasing
 471 investments. By comparison, investments in text-only treatments seem to be driven by both cognitive-
 472 and experiential factors. When compared to map framings, we find some of the same discrete emotions
 473 having opposite effects on investments (Table 2).

474 In terms of impact framings, ANOVA results show no significant difference in levels of investment
 475 between participants that saw impacts framed as economic losses and those that saw impacts framed as
 476 number of persons affected, F(1,158)=0.105, p-value=0.747. Similarly, no significant differences in
 477 perceptions of risk, F(1,158)=0.018, p-value=0.894, affect, F(1,158)=0.197, p-value=0.658, sense of
 478 moral responsibility, F(1,158)=0.064, p-value=0.8, or concern, F(1,158)=0.818, p-value=0.367, were
 479 detected between the two impact framings. We do however find that adaptation investments for those
 480 exposed to impacts framed as economic losses are driven by primarily cognitive factors (risk propensity,
 481 concentration), while those exposed to impacts framed as persons affected show investments driven by
 482 primarily experiential factors (levels of interest are increasing investments while feelings of agitation
 483 are decreasing investments) (Table 2).

Table 2. Reduced model showing statistically significant drivers of adaptation investments after exposure to flood risk framings

	<i>Visual framing:</i>		<i>Impact framing:</i>	
	Map (1)	Text-only (2)	Persons affected (3)	Economic losses (4)
<i>Cognition</i>				
Risk propensity		-1.19* (0.52)		-1.52** (0.53)
<i>Affect</i>				
Emotional	8.75*** (2.59)	-7.55** (2.58)		
Nervous	-5.49** (1.78)	-4.60* (1.77)		
Enthusiastic	-7.03** (2.55)			
Inspired	-4.87** (1.66)			
Tense	5.98** (1.83)			
Concentrated	6.36*** (1.64)	7.69** (2.20)		5.28** (1.89)
Interested		6.37* (2.47)	8.49*** (1.98)	
Agitated			-4.42* (1.76)	
<i>Socio-demographics</i>				

Gender		20.96** (6.06)	12.98* (5.60)	
Constant	64.92** (8.77)	73.12*** (14.40)	53.91*** (11.57)	91.87*** (14.68)
Observations	86	73	80	79
R ²	0.36	0.35	0.27	0.22
Adjusted R ²	0.31	0.29	0.24	0.20
Residual Std. Error	22.40 (df=79)	23.92 (df=66)	24.92 (df=76)	24.39 (df=76)
F Statistic	7.37*** (df=6; 79)	5.89*** (df=6; 66)	9.43*** (df=3; 76)	10.56*** (df=2; 76)

Note:

*p< 0.05; **p<0.01, ***p<0.001

484

485 A paired t-test was used to test the effects of experience on levels of adaptation investment⁴. No
486 significant difference in levels of investment between period 1 and period 2 was found for participants
487 who experienced losses (p-value=0.3039). However, as hypothesised, ANOVA results show that
488 participants who experienced losses had greater ratings of negative affect. In particular, they reported
489 feeling more irritated, $F(1,158)=4.661$, p-value=0.0324, and more guilty, $F(1,158)=6.549$, p-
490 value=0.0114, than those that did not experience losses in the game. Consistent with hypothesis H3,
491 participants who did not experience losses invested less in adaptation (p-value=0.0002) in period 2
492 (mean investment in protection=92.65, sd=29.06) compared to period 1 (mean investment in
493 protection=101.3, sd=25.32), and had greater levels of positive affect on the whole, $F(1,158)=16.31$, p-
494 value=8.37e05. In particular, they felt more interested, $F(1,158)=10.71$, p-value=0.00131, more
495 emotional, $F(1,158)=8.937$, p-value=0.00324, more empowered, $F(1,158)=9.658$, p-value=0.00224,
496 more inspired, $F(1,158)=6.554$, p-value=6.554, more active, $F(1,158)=7.591$, p-value=0.00656, and
497 more concentrated, $F(1,158)=12.37$, p-value=0.000571, than those who experienced losses.

498 Based on traditional concepts of rationality, one would expect risk behaviour in period 2 to be shaped
499 primarily by decisions in period 1, since there was no difference in risk and adaptation information
500 between the two decision points. While a regression analysis confirms this (model 2, Table 3), results
501 show that investments in period 2 for those that experienced losses are also driven by other forms of
502 cognitive and experiential factors. Greater cognitive effort (task difficulty) was found to increase period
503 2 investments. The same effect was found for previous experience of climate change and feelings of

⁴ While there is doubt in research practice about the reliability of difference scores, this is often based on notions of classical reliability, which hold if the focus of measurement is the individual. When the focus of measurement is the group, as in our experiment, then classical reliability is an inappropriate for assessing the utility of difference scores (Thomas and Zumbo, 2012). In such cases, if difference scores make sense from a subject-matter perspective, and if the corresponding analysis is likely to have an appropriate power, then there is no reason why they should not be used.

504 fear, consistent with our third hypothesis. In contrast, results show that other types of feelings, namely
 505 empowerment and tension, acted to decrease investments (model 3, Table 3). For those with no
 506 experience, we expected more positive affect-led responses associated with feelings of success to lead
 507 to more risk-taking behaviour and decreases in protection investments. While there is some evidence of
 508 positive affect-based decision-making, results show contrasting effects, with feelings of inspiration and
 509 feelings of pride leading to increases and decreases in investments, respectively (model 4, Table 3).

Table 3: Regression analysis of factors affecting investments in period 2 with and without the experience of losses

	<i>Dependent variable:</i>			
	Experience (loss=1, no loss=0) (1)	Investment P2 (2)	Investment P2 (with experience) (3)	Investment P2 (without experience) (4)
Investment P1	-0.01** (0.001)	0.78*** (0.07)	0.80*** (0.10)	0.79*** (0.08)
Experience (loss=1, no loss =0)		7.48 (4.02)		
Cognitive effort			8.59*** (2.28)	
<i>Affect</i>				
Tense			-5.07* (2.20)	
Empowered			-5.33** (1.99)	
Afraid			5.89* (2.34)	
Inspired				2.95* (1.38)
Proud				-3.36* (1.31)
<i>Past experience</i>				
Experience			16.95** (5.77)	
Constant	0.98** (0.13)	14.05 (7.51)	12.41 (10.66)	15.64 (10.44)
Observations	160	160	62	98
R2	0.13	0.45	0.62	0.51
Adjusted R2	0.13	0.44	0.58	0.49
Residual Std. Error	0.46 (df=158)	23.09 (df=157)	21.37 (df=55)	20.68 (df=94)
F Statistic	24.13*** (df=1;158)	63.34*** (df=2;157)	15.12*** (df=6;55)	32.51*** (df=3;94)

Note:

*p<0.05; **p<0.01, ***p<0.001

510

511 It is important to note that both those participants who experienced and those who did not experience
 512 losses invested above the middle protection level in period 1 (this had a 50% chance of experiencing
 513 losses). In other words, both groups were generally risk-averse in period 1. However, those who

514 experienced losses invested significantly less (mean=80.52) in period 1 compared to those that did not
515 (mean=101.3), $F(1,158)=24.12$, $p\text{-value}=2.24e-06$. This makes sense, such that the probability of
516 experiencing losses increased with more risk-taking behaviour (model 1, Table 3). For period 2
517 however, there was no significant difference in levels of investment between the two groups,
518 $F(1,158)=3.027$, $p\text{-value}=0.0839$. As mentioned above, this is primarily because those without
519 experience became more risk-taking in period 2, while risk behaviour for those with experience
520 remained unchanged.

521

522 **3.3. Gender effects**

523 Findings indicate no difference in general risk-taking behaviour between women and men,
524 $F(1,157)=0.141$, $p\text{-value}=0.708$, but women on the whole had higher perceptions of risk,
525 $F(1,157)=18.69$, $p\text{-value}=2.72e-05$, and higher levels of investment in adaptation, compared to men,
526 $F(1,157)=6.621$, $p\text{-value}=0.011$. In addition, women reported having greater concern about the impacts
527 of climate change in Zarautz, $F(1,157)=8.863$, $p\text{-value}=0.00337$, felt a greater sense of moral
528 responsibility towards climate change, $F(1,157)=11.51$, $p\text{-value}=0.000876$, attributed greater
529 importance to the issue of climate change in general, $F(1,157)=14.12$, $p\text{-value}=0.000242$, felt more
530 emotional, $F(1,157)=4.932$, $p\text{-value}=0.0278$, and perceived climate change as being more
531 psychologically, $F(1,157)=19.86$, $p\text{-value}=1.58e-05$, and temporally close, $F(1,157)=14.28$, $p\text{-value}=0.00022$, compared to men. As reported in table 2, gender effects were also evident in two of the
533 four risk framings. Women exposed to text-only treatments and those that saw impacts framed as
534 persons affected led to higher investments in adaptation.

535

536 **4. Discussion**

537 **4.1. Climate change attitudes and perceptions**

538 As evidenced by previous studies (Gifford, 2011; Gifford et al., 2009; Schultz et al., 2014; Spence et
539 al., 2012; Uzzell, 2000), our findings suggest that people have a general perception of climate change
540 as being a psychologically distant issue, viewing proximal climate impacts as less severe than those
541 further away in space and time. Scientists have attributed this to a spatial optimism bias, linked to
542 positive feelings about one's self and community, which causes people to view distant conditions as
543 less attractive than those closer to home (Kunda, 1990). There is some evidence that psychological
544 distance may affect threat appraisal in our study, with greater distance decreasing perceptions of
545 personal climate risks. While we cannot reliably conclude the relationship between threat appraisal and
546 investment behaviour when it comes to flood risks, recent research seems to indicate that reducing

547 psychological distance in climate risk communications could offer a promising strategy for increasing
548 concern, encouraging support for adaptation, and improving overall engagement on the issue (Jones et
549 al., 2017; Singh et al., 2017; Wang et al., 2019).

550 While previous research has reported a discounting of climate impacts, such that people expect impacts
551 to occur in the distant, rather than in the near future (Leiserowitz, 2007; Lorenzoni et al., 2007;
552 Nicholson-Cole, 2005), our results show that climate change was generally perceived as being
553 temporally close. The more frequent reporting of climate change related weather events across news
554 and media outlets in recent years, as well as more widespread coverage of major and youth-led climate
555 campaigns such as the Fridays for Future school strikes and global climate strikes spearheaded by
556 Swedish climate activist Greta Thunberg, will undoubtedly have contributed to an increasing
557 knowledge and public awareness of climate change, particularly among younger generations (such as
558 that of our sample), likely lessening the perceived temporal distance of climate related impacts at the
559 same time. In fact, while previous polling data has indicated relatively low levels of public agreement
560 on the anthropogenic nature of climate change (Leiserowitz et al., 2013), over 90 percent of participants
561 in this study believed that climate change is caused by humans, and the large majority rated it as being
562 a highly important issue.

563

564 **4.2. Effectiveness of flood risk framings**

565 Findings support those of previous studies (Burningham et al., 2008; Harvatt et al., 2011; Roth, 2009),
566 which point to the potential ineffectiveness of maps as flood risk communication devices. While the
567 inclusion of a map in risk communications evoked decision-making based on positive and negative
568 affect-based reasoning, discrete emotions similar in nature were found to compete, acting to either
569 amplify or depress framing effects. Moreover, those exposed to flood maps were found to have lower
570 levels of positive affect and ratings of self-efficacy, with decisions largely driven by experiential, rather
571 than cognitive forms of information processing. In general, these effects prompted more risk-taking
572 behaviour, and lower investments in adaptation as a result. In contrast to previous assertions that maps
573 may help to make risks more local and personally relevant (Retchless, 2018), maps were generally
574 ineffective at helping participants to recall past experiences, and those exposed to them reported having
575 lower levels of positive affect (interest, activeness, concentration) and self-efficacy compared to the
576 text-only treatment. Having said that, a larger proportion of respondents reported never having visited
577 Zarautz, and on the whole lower feelings of place attachment were observed for participants in map
578 (compared to text-only) treatment groups. An interesting next step would be to replicate the experiment
579 with people from or living in Zarautz to assess whether this may yield different results.

580 As expected, framing impacts as persons affected was found to evoke more experiential forms of
581 information processing, compared to those presented with impacts framed as economic losses, which
582 was largely cognitive in nature. However, this type of framing did not evoke comparatively higher
583 perceptions of personal risks, moral responsibility, or levels of concern, and ultimately did not induce
584 more precautionary behaviour as a result. As Walker et al. (2018) suggests, this could be due to the fact
585 that participants did not consider these impacts to be sufficiently relevant, at least not enough to warrant
586 significant changes in action responses. As with map framings, future research should assess whether
587 the personal relevance of these types of impact framings changes according to various levels of place
588 attachment. Similarly, it would be interesting to test whether the extent of personal relevance in these
589 framings relates to the actual number of people affected. Slovic (2007) finds that people are more likely
590 to feel compassion and donate to starving children in Africa when shown a picture of one starving child
591 compared to when the same photo is accompanied by statistical information about the millions of
592 starving children in Africa. In the same way, risk communications that include a narrative about a person
593 or family that has been affected by flooding in the past may increase affective reasoning as well as
594 precautionary behaviour as a result.

595 It seems that finding the right balance between cognitive and affective reasoning is an important
596 constituent of risk communications. Indeed, the risk framing that resulted in the highest average
597 protection in investment (the text-only framing) evoked a combination of both cognitive and emotional
598 forms of information processing for making decisions. While not statistically significant, participants
599 in this treatment group displayed higher levels of concern, feelings of moral responsibility, positive
600 affect, perceptions of risks, self-efficacy, and sense of climate importance, as well as lower levels of
601 negative affect compared to any other treatment group (Appendix I).

602

603 **4.3. Cognitive and experiential effects of experience**

604 It is reasonable to assume that lower investments in protection increase the likelihood of suffering some
605 loss or impact as a result. This is consistent with our findings, which show that those that experienced
606 losses between the two decisions points had lower initial investments in protection than those that did
607 not experience losses. Results support the hypothesis (H3) that experiencing losses evokes greater levels
608 of negative affect, while not experiencing losses evokes greater levels of positive affect. Decisions made
609 after the experience of losses were driven by both cognitive factors and experiential factors. Items such
610 as cognitive effort, previous experiences, and fear were found to increase investments for period 2,
611 while discrete emotions such as tension and empowerment led to decreases in investments. Not
612 experiencing losses on the other hand, led to decisions based on primarily cognitive forms of
613 information processing. For this reason, one might expect a form of objective rationality, resulting in
614 more or less equivalent protection behaviour between decision points. Investments in adaptation

615 however, were found to decrease between decision points for those who did not experience losses. This
 616 may be due to the higher ratings of positive affect observed in this group, i.e. feelings of empowerment,
 617 activeness, and concentration, which may bestow upon individuals an increased sense of security or
 618 feelings of success that led to more risk-taking behaviour. Interestingly, participants that did experience
 619 losses had more or less equivalent investments between rounds. This could relate to the generally high
 620 levels of initial investment in protection, combined with more risk-taking behaviour, which prevents
 621 individuals from investing greater amounts in protection. In both cases, individuals could be regulating
 622 decision-making with the intention of optimising future investments. As shown in Figure 3, if one
 623 perceives their initial investment to be risk-averse (A), then their second decision is likely to be similarly
 624 risk-averse if they experience losses (C), but more risk-taking if they do not experience losses (E). In
 625 the same way, if one perceives their initial investment to be risk-taking (B), then their second decision
 626 is likely to be similarly risk-taking if they do not experience losses (D), but more risk-averse if they do
 627 experience losses (E).

628

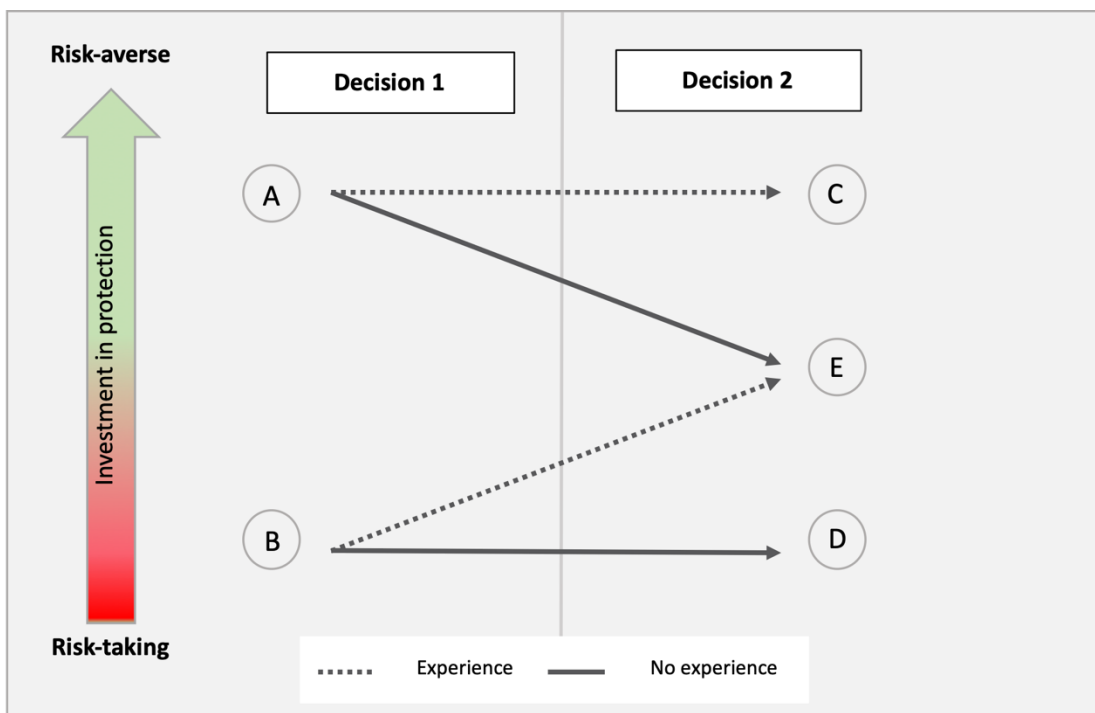


Figure 3. Potential changes in initial appraisals of risk acceptability for risk-averse and risk-taking individuals with (A-C, B-E) and without (A-E, B-D) the experience of losses between decision points

629

630 Thus, in the case of this experiment, those that experienced losses were generally risk-averse in in their
 631 first decision, and therefore continued to be risk-averse in their second decision (they moved from A to
 632 C). Those that did not experience losses were also generally risk-averse in their first decision, but the

633 resultant positive outcome leads them to be more risk-taking in their second decision (they moved from
634 A to E).

635

636 **4.4. Study limitations**

637 While the experiment reveals several noticeable effects of different flood risk framings and experience
638 on risk behaviour, there are some limitations that should be highlighted, as well as areas to be considered
639 for future research. Firstly, the effect of flood risk framings (particularly of map and impacts framed as
640 persons affected) may be influenced by how attached individuals feel to the area under consideration
641 (Scannell and Gifford, 2013). Re-testing the experiment with a sample of the population from Zarautz
642 for example, would help to identify the extent to which place attachment may influence the effect of
643 different risk framings. Furthermore, the predictive power of the psychological models employed in
644 this study would likely be improved by the inclusion of further cognitive variables, such as previous
645 knowledge on climate change (or floods specifically), which may help to better explain investment
646 appraisals and precautionary behaviour. Future research should also explore the effect of experience
647 across different timescales (i.e. through a measure of posttest and delayed posttest responses), to assess
648 whether experiential effects are transient or conducive to long-term behavioural changes. Although
649 conducting the experiment on students allows for better control of certain factors, results are reflective
650 of a homogeneous sample (i.e. of similar ages and education levels), and it is unclear to what extent
651 effects are synonymous with actual policy-makers. Conducting the experiment on policy-makers is not
652 without its own challenges, and also raises questions as to which policy-makers would be suitable for
653 this type of testing, especially given the numerous actors involved in the decision-making process across
654 varying levels of governance and with different capabilities and responsibilities. Repeating the
655 experiment with a representative sample of the general population may help to address some of these
656 issues and provide insight into more widespread sociodemographic effects. Finally, much of the
657 previous literature on climate change risk communication draws a relationship between items such as
658 risk perceptions, concern, fear or worry and hypothetical behavioural or action responses (Cooper and
659 Nisbet, 2016; Graham and Abrahamse, 2017; Hartmann et al., 2014; Mossler et al., 2017; Newman et
660 al., 2012; Stevenson et al., 2014; Wiest et al., 2015). However, results of this study demonstrate that
661 neither risk perceptions nor concern among participants were strong predictors of investment in
662 protection. Future research should acknowledge the distinct differences between hypothetical and actual
663 behaviour, since the former may not always be a reliable proxy for studying real responses.

664

665 5. Conclusions

666 This study demonstrates how diverse flood risk framings and experience of flood events can induce
667 differences in the cognitive and experiential processing of risk information, which can ultimately impact
668 the risk and precautionary behaviour of individuals. Flood risk maps and impacts framed as number of
669 persons affected were conducive to more experiential forms of decision-making, while decisions based
670 impacts framed as economic losses were more cognitive in nature. Those that saw text-only framings
671 used a combination of cognitive and experiential factors for making decisions. While exposure to maps
672 evoked more affect-driven responses, they were associated with lower ratings of positive affect and
673 self-efficacy, and resulted in lower investments in protection compared to text-only framings. Thus,
674 maps were generally found to be an ineffective feature of risk communications in this study, but their
675 effectiveness may depend on the extent to which place attachment mediates the personal relevance of
676 risk framings. While greater experiential processing was found for impact framings based on persons
677 affected, they were not especially effective at increasing personal relevance of the issue. Indeed,
678 investments in adaptation were similar to those in the economic framing, wherein decisions were largely
679 cognitive-based. As with flood risk maps, place attachment may influence judgments of personal
680 relevance, which in turn may act to mediate the effectiveness of personally relevant impact framings.
681 Individuals who experienced losses from a hypothetical flood event had greater ratings of negative
682 affect, and made decisions that were more affect-driven in nature. In contrast, individuals who did not
683 experience losses had greater ratings of positive affect, and made subsequent decisions based on
684 primarily cognitive factors. Investments in protection reduced for those who did not experience losses,
685 and remained the same for those who did experience losses. Results suggest that changes in adaptation
686 investments between decision points may be dependent on both the experience (or lack thereof) of
687 losses, as well as the extent to which individuals were risk-averse or risk-taking in previous investment
688 decisions.

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Appendix 1. Summary statistics showing average adaptation investments, cognitive effort, concern, moral responsibility, affect, self-efficacy, importance and risk perceptions for visual and impact treatment groups

	<i>Visual framing</i>		<i>Impact framing</i>	
	Map	Text-only	Economic	Persons affected
Investment (period 1)	89.12 (26.97)	98.05 (28.40)	93.97 (27.22)	92.54 (28.73)
Task difficulty	2.36 (1.46)	2.07 (1.24)	2.11 (1.30)	2.33 (1.43)
Concern	5.15 (1.66)	5.41 (1.36)	5.38 (1.29)	5.16 (1.74)
Moral responsibility	6.41 (0.95)	6.55 (0.88)	6.49 (0.88)	6.48 (0.96)
Positive affect	35.21 (9.49)	37.85 (9.76)	35.70 (9.82)	37.15 (9.54)
Negative affect	23.88 (10.73)	22.73 (9.12)	22.92 (10.11)	23.77 (9.95)
Self-efficacy	5.40 (1.74)	6.04 (1.35)	5.57 (1.69)	5.82 (1.51)
Climate importance	5.55 (1.38)	5.97 (1.01)	5.73 (1.03)	5.75 (1.41)
Risk perceptions	5.59 (1.08)	5.67 (1.00)	5.64 (0.98)	5.61 (1.10)

Note: Values represent the mean with standard deviations in brackets

Appendix II. Potential factors affecting threat appraisal of personal climate change risks

	Threat appraisal	
	(perceived threat and vulnerability)	
	M1	M2
Visual risk framing (map=1, no map=0)	0.03 (0.03)	
Impact framing (persons affected=1, economic=0)	0.02 (0.03)	
Experience (loss=1, no loss=0)	-0.04 (0.03)	
Task difficulty (as a proxy for scientific and numerical literacy)	0.02* (0.01)	
Risk propensity	0.01* (0.002)	0.01* (0.002)
Affect	-0.00 (0.001)	0.001 (0.001)
Climate attitudes (excl. temporal and psychological risk perceptions)	0.68*** (0.12)	0.53*** (0.10)
Past experience	-0.02 (0.03)	-0.01 (0.02)
Place attachment	-0.002 (0.01)	-0.005 (0.01)
Gender	0.09** (0.03)	0.04 (0.02)
Psychological distance		-0.17*** (0.02)
Constant	-0.02 (0.12)	0.33*** (0.09)
Observations	159	159
R2	0.34	0.55
Adjusted R2	0.30	0.53
Residual Std. Error	0.16 (df=148)	0.13 (df=151)
F statistic	7.62*** (df=10; 148)	26.42*** (df=7; 151)

*Note: *p<0.05; **p<0.01; ***p<0.001*

Appendix III. The influence of environmental (m1) and intrapersonal (m2) factors on affect

	Affect (Environmental)	Affect (Intrapersonal)
	(1)	(2)
Visual framing (map=1, no map=0)	-4.52* (1.75)	-3.40* (1.82)
Impact framing (persons=1, econ=0)	-0.18 (1.76)	-0.47 (1.79)
Experience (loss=1, no loss=0)	-6.94*** (1.81)	-6.76** (1.81)
Risk propensity		0.17 (0.17)
Cognitive effort		-0.77 (0.66)
Past experience		-4.10* (1.79)
Climate change attitudes		11.02 (8.06)
Psychological distance		1.73 (1.52)
Place attachment		0.15 (0.48)
Gender		0.37 (1.97)
Constant	18.89*** (1.77)	7.57 (8.25)
Observations	160	159
R2	0.12	0.18
Adjusted R2	0.10	0.13
Residual Std. Error	11.04 (df=156)	10.92 (df=148)
F Statistic	7.14*** (df=3; 156)	3.32*** (df=10; 148)

Note:

*p< 0.05; **p<0.01, ***p<0.001