

# 1 A multi-model analysis of long-term emissions and warming 2 implications of current mitigation efforts

3 Ida Sognnaes\*<sup>1</sup>, Ajay Gambhir<sup>2</sup>, Dirk-Jan van de Ven<sup>3</sup>, Alexandros Nikas<sup>4</sup>, Annela Anger-Kraavi<sup>5</sup>, Ha  
4 Bui<sup>6</sup>, Lorenza Campagnolo<sup>7,8,9</sup>, Elisa Delpiazzo<sup>7,8,9</sup>, Haris Doukas<sup>4</sup>, Sara Giarola<sup>10</sup>, Neil Grant<sup>2</sup>, Adam  
5 Hawkes<sup>10</sup>, Alexandre C. Köberle<sup>2</sup>, Andrey Kolpakov<sup>11</sup>, Shivika Mittal<sup>2</sup>, Jorge Moreno<sup>3</sup>, Sigit Perdana<sup>12</sup>,  
6 Joeri Rogelj<sup>2,13</sup>, Marc Vielle<sup>12</sup>, Glen P. Peters<sup>1</sup>

7 <sup>1</sup>CICERO Center for International Climate and Environmental Research, Oslo, Norway

8 <sup>2</sup>Grantham Institute for Climate Change and the Environment, Imperial College London, London, UK

9 <sup>3</sup>Basque Centre for Climate Change (BC3), Leioa, Spain

10 <sup>4</sup>Energy Policy Unit, School of Electrical and Computer Engineering, National Technical University of  
11 Athens, Athens, Greece

12 <sup>5</sup>Climate Change Policy Group, Centre for Atmospheric Science, University of Cambridge, Cambridge,  
13 UK

14 <sup>6</sup>Cambridge Econometrics, Cambridge, United Kingdom

15 <sup>7</sup>RFF-CMCC European Institute on Economics and the Environment (EIEE), Venice, Italy

16 <sup>8</sup>Ca' Foscari University of Venice, Venice, Italy

17 <sup>9</sup>Euro-Mediterranean Center on Climate Change (CMCC), Venice, Italy

18 <sup>10</sup>Department of Chemical Engineering, Imperial College London, London, UK

19 <sup>11</sup>Institute of Economic Forecasting of the Russian Academy of Sciences, Moscow, Russia

20 <sup>12</sup>École Polytechnique Fédérale de Lausanne (EPFL), Lausanne, Switzerland

21 <sup>13</sup>International Institute for Applied Systems Analysis (IIASA), Laxenburg, Austria

22 \*Corresponding Author: [ida.sognnas@cicero.oslo.no](mailto:ida.sognnas@cicero.oslo.no)

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## 24 Abstract

25 Most of the integrated assessment modelling (IAM) literature focuses on cost-effective pathways  
26 towards given temperature goals. Conversely, using seven diverse IAMs we project global energy CO<sub>2</sub>  
27 emissions trajectories based on near-term mitigation efforts, and two assumptions on how these  
28 efforts continue post-2030. Despite finding a wide range of emissions by 2050, nearly all the  
29 scenarios have median warming of less than 3°C in 2100. However, the most optimistic scenario is  
30 still insufficient to limit global warming to 2°C. We furthermore highlight key modelling choices  
31 inherent to projecting where emissions are headed. First, emissions are more sensitive to the choice  
32 of IAM than to the assumed mitigation effort, highlighting the importance of heterogenous model  
33 intercomparisons. Differences across models reflect diversity in baseline assumptions and impacts of  
34 near-term mitigation efforts. Second, common practice of using economy-wide carbon prices to  
35 represent policy exaggerates carbon capture and storage (CCS) use compared to explicitly modelling  
36 policies.

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39 Mitigation pathways tend to focus on an end temperature target and calculate how to keep within  
40 these bounds. This work uses seven integrated assessment models to consider current mitigation  
41 efforts, and project likely temperature trajectories.

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44 The goal of the Paris Agreement is to limit global warming to “well below 2°C and pursue efforts to  
45 limit temperature increase to 1.5°C”<sup>1</sup>. Although global emissions are still increasing, climate policies  
46 are clearly having an effect<sup>2,3</sup> and common ‘no policy’ baselines represent increasingly unlikely  
47 futures<sup>4,5</sup>.

48 While many scenarios explore emissions pathways below baselines<sup>6,7</sup>, the majority of these are based  
49 on ‘backcasting’<sup>8</sup>, meaning they identify pathways that meet pre-defined climate targets. Backcasting  
50 scenarios typically represent climate policy using economy-wide carbon prices that ensure that  
51 emissions reductions necessary to meet the pre-defined climate target take place when and where  
52 they are cheapest (sometimes following periods of delay or staged accession<sup>9</sup>).

53 Real-world climate mitigation, however, will likely differ from such backcast pathways for two  
54 reasons. First, the Paris Agreement’s design around nationally determined contributions (NDCs)  
55 mean mitigation effort will vary between countries and over time. Second, real-world climate policies  
56 consist of a mixture of different policy instruments<sup>10,11</sup>, with implied carbon prices that vary by  
57 sector<sup>12</sup>. To reflect such real-world features, we explore, using seven integrated assessment models  
58 (IAMs), how global energy CO<sub>2</sub> emissions and temperatures evolve when assuming mitigation efforts  
59 in line with current policies and NDCs to 2030 and commensurate levels of effort thereafter.

60 Several modelling studies have analysed the impacts of current policies and NDCs on future  
61 emissions and global warming<sup>13–22</sup>. Most of these, however, focus on the gaps in 2030 between  
62 current policies and NDC scenarios and well-below-2°C backcasts<sup>3,14–16</sup>. Other studies have used the  
63 IPCC Fifth Assessment Report (AR5) scenario database, again comprising mainly backcast scenarios,  
64 to derive a relationship between NDC and current policies emissions in 2030 and temperature  
65 increase in 2100<sup>16,17</sup>.

66 Of the few studies that explicitly model mitigation efforts post-2030, most are single-model  
67 studies<sup>13,18–20</sup>, or multi-model studies<sup>21</sup> based on a single assumption of future efforts. Two studies<sup>22,3</sup>  
68 provide detailed representations of current policies through to 2030 and assume “no further  
69 intensification of emission reduction commitments”<sup>23</sup> thereafter, but do not focus on these results.

70 By contrast, our focus on explicit forward projections of mitigation efforts post-2030 to explore  
71 where global CO<sub>2</sub> emissions and associated temperatures may be headed fills a critical gap in the  
72 scenario literature<sup>24</sup>.

73 Scenarios of current and continuing mitigation efforts

74 Forward projections of emissions necessitate i) assessments of near-term mitigation efforts and their  
75 impacts on emissions, and ii) assumptions of how these efforts will be extended in the longer-term.  
76 Simulating these emissions pathways using a diverse set of IAMs further allows an exploration of the  
77 many possible energy system changes driving them.

78 The most reliable information regarding near-term mitigation efforts stems from databases  
79 containing regional climate policies currently in place. The most relevant information on how current  
80 policies might be strengthened comes from NDCs. We therefore use two different assumptions  
81 regarding the level of likely near-term efforts. First, we assume only current policies, and secondly,  
82 we assume NDCs on top of current policies. NDC targets thus act as additional constraints on  
83 emissions in regions where current policies are insufficient to meet NDC targets. Emissions  
84 reductions in NDC scenarios are therefore never less ambitious than what current policy implies,  
85 reflecting plausible strengthening of ambition in the near-term. All scenarios also include all  
86 emissions reductions seen in the baselines. We use the terms *current policy constrained* and *NDC*  
87 *constrained* scenarios to distinguish these from scenarios defined directly by NDCs without  
88 considering overachievement (see Methods, Supplementary Text 1-2, and Extended Data Figure 1 for  
89 details on current policy, NDC, and scenario implementation).

90 The scenarios are extended post-2030 using two different methods designed to capture the varied  
91 mitigation efforts implied by current policies and NDCs across IAMs in a consistent manner. The first  
92 method is based on continuing rates of emissions intensity reductions (emissions per unit GDP) and  
93 the second on increasing carbon prices in line with per capita economic growth (see Methods).

94 The two assumptions regarding near-term efforts and the two ways of extending these efforts post-  
95 2030 give rise to four scenarios exploring where emissions are headed (Table 1). Additionally, our  
96 scenario design includes a third set of scenarios that meet the same emissions reductions in 2030 as  
97 current policy and NDC constrained scenarios but using economy-wide prices only (see Methods).  
98 These scenarios are used to analyse the role of policy representation.

99 We use seven global IAMs that span a highly diverse set of approaches to explore the scenarios (see  
100 Methods, Supplementary Text 3, and Supplementary Table 3). To enhance relevance and  
101 comparability of results across models, we update and harmonise population, GDP, technology cost,  
102 fuel efficiency, and technology lifetime assumptions (see Methods, Supplementary Text 4, and  
103 Supplementary Tables 2-4 for details on harmonisation and assumptions used).

## 104 Global emissions outcomes and temperature implications

105 We focus on global energy CO<sub>2</sub> emissions to 2050 as all our IAMs represent these emissions sources  
106 as a minimum. Current policy constrained scenarios reach levels of emissions between 32-36 GtCO<sub>2</sub>  
107 in 2030 and 26-40 GtCO<sub>2</sub> in 2050 (Figure 1a) and NDC constrained scenarios reach levels of emissions  
108 between 30-34 GtCO<sub>2</sub> in 2030 and 23-38 GtCO<sub>2</sub> in 2050 (Figure 1b). Global differences in emissions  
109 between current policy and NDC constrained scenarios arise because not all regions are on track to  
110 meet their NDC targets.

111 The method used to extend efforts post-2030 can have a large impact on emissions by 2050 (Figure  
112 1). The impact is larger for some IAMs (GEMINI, ICES, GCAM) than for others (TIAM, MUSE, E3ME)—  
113 FortyTwo includes only emissions intensity extensions. In models where the difference is large,  
114 carbon price extensions lead to higher emissions than emissions intensity extensions. This implies  
115 that a constant rate of emissions intensity reductions post-2030 requires carbon prices that increase  
116 faster than per capita incomes (as is assumed in the carbon price extension method), making our  
117 intensity scenarios more optimistic with regards to future efforts than our price scenarios.

118 We use the transient climate response to cumulative carbon emissions (TCRE) to calculate the  
119 temperature changes implied by energy CO<sub>2</sub> emissions and use GCAM to account for assumptions  
120 around the greenhouse gases not represented in all models (see Methods). Across the range of  
121 scenarios considered, we find a median 2100 temperature outcome of 2.2-2.9°C (Figure 1c). As  
122 expected, NDC constrained scenarios give lower 2100 temperatures than current policy constrained  
123 scenarios, reflecting their greater ambition by 2030 at a global level (see Supplementary Figure 1). In  
124 addition, and as expected from their greater optimism on effort, intensity scenarios give lower 2100  
125 temperature estimates than price scenarios. Because our temperature range considers all emissions  
126 intensity scenarios but only three (of six) carbon price scenarios, the low end of our temperature  
127 range is more robust than the high end (see Methods).

128 The temperature range in this study is considerably lower than temperature ranges based on current  
129 policies and NDCs estimated by Rogelj et al.<sup>16</sup> (2.6-3.4°C) and in the UNEP emissions gap report<sup>25</sup> (3.0-  
130 3.9°C with a 66% probability). Since the methods used to infer temperatures are very different, it is  
131 difficult to analyse the reasons behind the temperature differences (see Supplementary Text 5).

132 Instead, to understand why our temperature estimates are lower, it is useful to compare emissions in  
133 our current policy and NDC constrained scenarios with emissions trajectories in similar studies.

134 Global energy CO<sub>2</sub> emissions in our scenarios are below those in CD-LINKS<sup>22</sup> scenarios  
135 (Supplementary Figure 2), and emissions intensity per GDP are below International Energy Agency  
136 (IEA) World Energy Outlook (WEO) 2019 scenarios (Supplementary Figure 3). Emissions in our NDC

137 constrained scenarios are expected to be lower because they account for regions (e.g India and  
138 China) that are on track to outperform their NDCs. Emissions in our current policy constrained  
139 scenarios are also lower partly because our baseline emissions are lower (Supplementary Figure 4).  
140 The baseline emissions are likely lower due in part to the use of updated technology cost  
141 assumptions, which reduced baseline emissions in all our models<sup>26</sup>. Despite lower emissions and  
142 temperature estimates, however, even our most optimistic scenarios (NDC constrained intensity  
143 scenarios) give median global warming in 2100 above 2°C.

144 While scenario choice has a significant impact on emissions projections, the model used matters  
145 more (Figure 1). Some models (TIAM, MUSE) project significant emissions reductions by 2050 in all  
146 scenarios, whereas others (GEMINI) project either stable or increasing emissions in all scenarios. In  
147 general, differences in emissions between current policy and NDC constrained scenarios are smaller  
148 than differences in emissions between different models. The model used to project where emissions  
149 are headed is thus a better predictor of emissions (and temperature outcomes) than the scenario  
150 used. This finding is in line with other studies that have shown that model differences play an  
151 important role in scenario analysis<sup>27,28</sup>. Our study further demonstrates that the impacts of different  
152 post-2030 mitigation assumptions can also be highly model-dependent.

153 Differences in emissions projections between models can be explained by i) differences in historical  
154 emissions, ii) differences in baseline emissions, iii) differences in the modelled impacts of current  
155 policy and NDCs, and iv) differences in the impacts of using different extension methods (Figure 2).  
156 First, differences between modelled and historical emissions in 2020 (Figure 2, blue bars) are small  
157 compared to differences in baseline emissions increases (red bars) and differences in emissions  
158 reductions caused by current policies and NDCs (yellow bars). Second, emissions reductions caused  
159 by current policies and NDCs (yellow bars) vary across models in all scenarios. This is expected  
160 because model structure affects both the types of policies that can be represented and the ways in  
161 which those policies are represented in different models (see Supplementary Data 1 and  
162 Supplementary Figure 5 for policies implemented in each model). And the NDC constrained scenarios  
163 include emissions reductions above NDCs in current policy constrained scenarios and baselines,  
164 where the latter are more model-dependent. Even if this was not the case, NDCs are also only  
165 sometimes defined relative to baselines. This explains why emissions reductions from baselines also  
166 vary in NDC constrained scenarios.

167 Third, baseline emissions vary considerably across models. Because we harmonise population and  
168 GDP, this variation reflects differences in model assumptions that translate GDP and population into  
169 energy and emissions. The harmonisation thus helps isolate those assumptions. As seen more clearly

170 when looking at specific regions, the baseline variation can be important for explaining differences in  
171 emissions in other scenarios (Supplementary Figure 6). In India, for instance, NDC scenarios are  
172 defined by current policy scenarios, because the latter are already on track to meet NDCs (as also  
173 found in other studies<sup>29</sup>). Current policies in India, however, exert only a small impact on emissions  
174 relative to baselines. This means that emissions in India in both current policy and NDC constrained  
175 scenarios are determined primarily by baselines, which vary considerably across models. For  
176 economies that are expected to grow significantly, such as India, small differences in assumptions  
177 regarding, for instance, the elasticity of energy demand with respect to GDP have a large impact on  
178 baseline emissions. Such differences reflect real uncertainties regarding where energy demand and  
179 emissions are headed<sup>30</sup>, in line also with other studies<sup>31</sup>.

180 Overall, the variation in emissions outcomes across models reflects uncertainties both with regard to  
181 baseline emissions and with regard to the impacts of current policies and NDCs. These uncertainties  
182 are, at least in part, irreducible and fundamental to the task of projecting where emissions are  
183 headed.

#### 184 Changes in energy demand

185 Behind differences in global energy CO<sub>2</sub> emissions across models and scenarios lie differences in final  
186 energy demand (Figure 3). Relatively lower global final energy demand in MUSE and TIAM helps  
187 explain the lower energy CO<sub>2</sub> emissions in these models. Total final energy demand alone, however,  
188 is not sufficient to explain the level of CO<sub>2</sub> emissions. ICES, for instance, has the highest final energy  
189 demand in 2050 in all scenarios but, due to a high share of electricity in final energy (and less solids),  
190 does not end up with the highest emissions. Over time, electricity in ICES, which is characterised by a  
191 low share of fossil fuels (and higher shares of hydro and nuclear) (Supplementary figure 7), displaces  
192 gases and solids in the industry and residential and commercial sectors, but not in transport where  
193 most other models show higher degrees of electrification (Supplementary figures 8-10).

194 While final and secondary energy analysis helps explain the differences in emissions between models  
195 and scenarios, the picture remains complex due to the many degrees of freedom in how energy CO<sub>2</sub>  
196 emissions are reduced in different models. More generally, however, the importance of model  
197 baselines is demonstrated (Figure 3 and Supplementary Figures 7-10): final and secondary energy  
198 mixes in modelled scenarios tend to remain relatively close to baselines, which means the  
199 differences in energy demand across models are larger than the differences across scenarios. Thus,  
200 baseline characteristics – reflecting differences in assumptions that translate population and GDP  
201 growth into energy demand – have a significant impact on current policy and NDC scenarios.

202 Among the robust findings we see that global final energy demand generally (with the exception of  
203 MUSE between 2030 and 2050) increases over time, as reflected also in global primary energy  
204 (Supplementary Figure 11). This indicates higher decarbonisation of the energy system in those  
205 models where energy CO<sub>2</sub> emissions decline (TIAM, MUSE, and in some scenarios ICES, GCAM, and  
206 E3ME). Global final energy demand is lower in NDC constrained scenarios than in (corresponding)  
207 current policy constrained scenarios, and lower in intensity scenarios than in (corresponding) price  
208 scenarios, thus matching the ordering of CO<sub>2</sub> emissions in these scenarios. Global final energy in all  
209 scenarios and in all models is reduced relative to baselines, with the only exception to this being  
210 MUSE, which has very low baseline final energy demand compared to other models (Figure 3). This  
211 contributes to very low baseline energy CO<sub>2</sub> emissions in MUSE in 2050 (Figure 1), which is brought  
212 down further by current policy and NDC constraints.

213 Key model characteristics and differences in baseline emissions and policy and NDC impacts (Table 2)  
214 provide a qualitative understanding of the relative differences in emissions outcomes across our  
215 models. IAMs are valued for their ability to compute the impacts on global or regional emissions  
216 from the multiple and complex interactions across the socio-economic-technical system. These  
217 multiple and complex interactions are precisely why it is difficult to map individual model  
218 characteristics and assumptions to emissions outcomes. Efforts have emerged to create diagnostic  
219 indicators for IAMs<sup>32,33</sup> to help describe how a model responds to climate policy, but these indicators  
220 do not yet explain the links to model characteristics.

221 The variation in emissions across models in this study can be explained by variation in baseline  
222 emissions and in the impacts of current policies and NDCs (Figure 2). We find that energy demand  
223 growth, electrification, efficiency improvements, and renewable energy deployment are important  
224 for explaining emissions outcomes (Table 2). GCAM, GEMINI, and FortyTwo, for example, have the  
225 highest 2015-2050 baseline emissions increases due to continued strong growth in energy service  
226 demands, as increasing economic growth more than offsets efficiency gains. This contrasts with  
227 MUSE, TIAM, ICES, and E3ME, where demand growth is moderated by efficiency improvements to a  
228 greater extent. *Ex-ante* evaluation of which approach is 'correct' is not possible nor necessarily  
229 appropriate, but rather highlights that future energy service demand growth in the absence of  
230 targeted action is a key uncertainty across models.

231 We find no general relationship between model type and emissions levels (Table 2). While  
232 technology-rich bottom-up models, such as GCAM, TIAM, or MUSE, capture the technological impact  
233 of current mitigation efforts in greater depth than macroeconomic models, such as ICES, GEMINI,  
234 and E3ME, this comes at the expense of not fully representing most economy-wide spill-over effects,



235 which macroeconomic models capture. With the relative importance of energy sector versus  
236 economy-wide impacts uncertain, the impact of this on emissions, however, remains unclear.  
237 Similarly, and as supported by the literature<sup>34</sup>, we find no clear relationship between model solution  
238 dynamic and emissions outcome.

239 The accuracy of the emissions outcomes in this study hinges on the accuracy of the modelling of  
240 baseline emissions and current policy and NDC impacts. While it is crucial to update input  
241 assumptions in line with current knowledge, the lack of consensus on what modelling approach is  
242 preferable and what key characteristics are 'correct' are indicative of genuine uncertainties. This  
243 motivates the use of diverse sets of models in assessments of where emissions may be headed.

#### 244 The importance of policy representation

245 The representation of climate policies in IAMs affects how emissions reductions are achieved in  
246 modelled scenarios. A key feature of this study is the detailed and explicit representation of current  
247 policies (see Methods). The scenario design, which involves modelling the same levels of near-term  
248 emissions reductions based on both real-world policies and on economy-wide carbon prices, allows  
249 us to analyse the impacts of this modelling choice. The use of CCS is found to be significantly higher  
250 in scenarios using economy-wide carbon prices to represent current policies than in scenarios  
251 representing current policies explicitly (Figure 4a).

252 After 2030, carbon prices start to play a larger role in all our scenarios (relative to current policies,  
253 which are kept "constant", see Supplementary Text 2), as a proxy for future climate policy. By 2100,  
254 the levels of CCS in our scenarios (for the models that run to 2100) rival the levels seen in some deep  
255 mitigation scenarios<sup>6</sup> (Figure 4b). Based on our finding that current policies do not stimulate CCS to  
256 the extent seen when using economy-wide carbon prices to represent current policies, these future  
257 levels of CCS may also not materialise unless they are targeted by specific policies.

#### 258 Challenges in projecting emissions forward

259 Forward projections of global CO<sub>2</sub> emissions represent an underexplored area of climate mitigation  
260 research. Such projections necessitate both the assessment of impacts of current mitigation efforts  
261 and assumptions of how these efforts will be continued into the future. Doing so reveals several  
262 important drivers of future emissions and associated temperature pathways.

263 First, we find that the model used has a larger impact on results than the method used to extend  
264 mitigation effort forward, which in turn has a larger impact on results than whether current policies  
265 or NDCs are assumed in 2030. The answer to where emissions are headed—which is a critical  
266 question to inform policymakers about how much ambition needs to be raised to reach climate

267 targets—might therefore depend more on the choice of models used and the post-2030 assumptions  
268 than on the 2030 target assumed. This renders estimates of temperature consequences of NDCs and  
269 current policies sensitive to study design and highlights the importance of using a diversity of models  
270 and extension methods to capture this uncertainty.

271 Second, we find policy representation can have a significant impact on how emissions are reduced in  
272 modelled pathways. The use of CCS is higher in scenarios that use carbon prices as proxies for real-  
273 world policies. Given the prevalence of the use of carbon prices to represent climate policy in IAMs,  
274 this has potentially widespread consequences for IAM scenarios. Further research should be done  
275 into the effects of this modelling choice and whether a more granular representation of policy effort  
276 is preferable.

277 One of the major challenges for decision makers acting on the information in this study, which shows  
278 a diverse range of future pathways, is to understand how to act in the face of this diversity. The many  
279 modelling approaches here, which are responsible for this diversity, are reflective of real-world  
280 uncertainty in how socio-economic development and climate policy will drive future emissions. These  
281 are uncertainties that cannot easily be resolved, but their breadth must be considered if robust  
282 decisions on mitigation are to be made.

283 Using seven IAMs that span a diverse set of approaches, and two different methods for extending  
284 likely 2030 mitigation efforts forward, even our most optimistic scenario is insufficient to meet the  
285 Paris Agreement goal of limiting global warming to “well below” 2°C. To achieve this goal, global  
286 mitigation efforts will most likely have to be strengthened, and new pledges will need to be followed  
287 up by concrete policies.

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- 365
- 366

367

## 368 Methods

369 **PARIS REINFORCE project.** The scenarios presented in this paper are based on the first global  
370 modelling exercise in the PARIS REINFORCE project, which aimed to develop a new set of global  
371 reference scenarios.

372 **Scenarios.** All our scenarios take as their starting point the explicit and detailed representations of  
373 current policies based on an updated version of the CD-LINKS current policies database, as provided  
374 in Supplementary Data 1. Current policies are implemented by region in each model, leading to  
375 emissions reductions relative to baselines. When NDCs in a region are more ambitious than current  
376 policies, additional mitigation efforts are assumed in that region on top of current policies to achieve  
377 the required emissions reductions. Consequently, current policies and NDCs act as increasingly  
378 stringent constraints (or upper bounds) on baseline emissions, and we use the terms *current policy*  
379 *constrained* and *NDC constrained* scenarios to distinguish our scenarios from scenarios that are  
380 defined directly by NDCs without considering potential overachievement.

381 The scenarios are extended post-2030 using two different methods. The first method assumes that  
382 the rates of emissions intensity (emissions per GDP) reductions implied by current policies and NDCs  
383 in 2030 in each model region are continued post 2030. The second method assumes that the model-  
384 specific “equivalent” carbon prices implied by current policy and NDCs in 2030 increase with per  
385 capita economic growth post 2030 in each model region. The “equivalent” carbon prices are the  
386 model-specific economy-wide prices required to achieve the same levels of emissions reductions as  
387 current policies or NDCs in each model region when no other (climate) policies are in place.

388 Both extension methods assume that mitigation efforts post-2030 depend on mitigation efforts  
389 leading up to 2030 and that there is no backtracking. This can be justified on two grounds. First, the  
390 Paris Agreement requires each successive NDC to “represent a progression beyond the Party’s  
391 current” NDC (Article 4.3)<sup>1</sup>. Second, the existence of institutional and political inertia, and enduring  
392 behavioural changes, supports the assumption that effort in later periods is related to effort in earlier  
393 periods. For this reason, current policies remain in place in all scenarios as “constant” or “minimum”  
394 levels after 2030. This is done to ensure no backtracking on sectoral and technology-specific progress  
395 made by 2030, such as on renewables shares and fuel efficiency standards.

396 Additionally, the use of “equivalent” carbon prices to extend scenarios post-2030 leads to a third set  
397 of scenarios that reach 2030 targets based on *carbon prices only*. These scenarios are used in this  
398 study to analyse the impacts of policy representation on energy systems change.

399 See Supplementary Text 1 for more information on current policies and NDC implementation. The  
400 detailed scenario protocol is provided in Supplementary Text 2.

401 **Models included.** Seven global models were included in the exercise. The models were selected to  
402 reflect the broad diversity of modelling theories, spanning a range from least-cost energy system  
403 optimisation to partial and general equilibrium and to macroeconometric modelling. This diversity,  
404 typically sought in model inter-comparison exercises, is crucial for capturing the uncertainty of  
405 modelled outcomes and for reaching robust estimates of where emissions may be headed<sup>35</sup>. Despite  
406 their differences in economic approach and level of sectoral/technology/emissions coverage or  
407 geographic granularity, all seven models feature detailed representation of the energy sector  
408 technologies and emissions as well as coverage of the globe and major emitters, which is critical to  
409 the scope of this study. Brief descriptions of the models are given below. More detailed model  
410 descriptions are provided in Supplementary Text 3.

411 GCAM and TIAM are partial equilibrium models that achieve equilibrium between the supply and  
412 demand for energy in each sector represented, taking into account the changes in energy prices that  
413 result from the changes in fuels and technologies used to satisfy energy service demands in these  
414 sectors. TIAM operates on a “perfect foresight” welfare cost-optimisation basis, whereby all  
415 consequences of technology deployments, fuel extraction and energy price changes over the entire  
416 time horizon are considered when minimising the cost of the energy system, so as to provide energy  
417 service demands within specified emissions constraints. By contrast, GCAM operates on a “recursive  
418 dynamic” cost-optimisation basis, which means that, rather than considering all future time periods,  
419 it solves for the least-cost energy system in a given period, before moving to the next time period  
420 and performing the same exercise.

421 MUSE is an energy system models that provides a detailed account of the energy sector, i.e. energy  
422 technologies and their associated costs, in order to determine the least-cost ways of attaining GHG  
423 emission reductions or the costs of alternative climate policies. It is a bottom-up models that  
424 assumes short-term microeconomic equilibrium on the energy system, which is achieved by iterating  
425 market clearance across all sector modules, interchanging price and quantity of each energy  
426 commodity in each region. In addition, MUSE is also an agent-based model, as it tries to determine a  
427 mitigation pathway by providing an as realistic as possible description of the investment and  
428 operational decision making in each geographical region within a sector.

429 Also focusing on the energy system, FortyTwo is a simulation model providing the detailed energy  
430 balances for a wide range of countries and regions. The process of energy consumption is modelled  
431 as a combination of gross, structural, and technological factors. The model considers the energy

432 intensities trajectories of various sectors and uses their historical trends to estimate the most  
433 realistic and smooth pathways for the transition to CO<sub>2</sub> emissions targets.

434 GEMINI-E3 (called GEMINI throughout the paper) and ICES-XPS (called ICES throughout the paper),  
435 two computable general equilibrium (CGE) models with a more detailed, multiple-sector  
436 representation of the economy, which consider how the impacts of specific policies spread across  
437 economic sectors and regions affect environmental parameters. Their operation is similar to that of  
438 GCAM and TIAM but differs in that market equilibrium is assumed to take place simultaneously in  
439 each market/region. Their richer representation of the economy requires calibration to data on  
440 national and international socio-accounting information, as well as input in the form of a series of  
441 elasticities of substitution. Contrary to all other models, market prices of input and outputs are  
442 endogenously determined.

443 E3ME, a highly disaggregated macroeconomic model that, is quite detailed in terms of energy  
444 technologies, like CGE models, but differs in that it does not assume consumers and producers to  
445 behave optimally or markets to clear and reach equilibrium in the short term. Instead, it uses  
446 historical data and econometrically estimated parameters and relations to dynamically and more  
447 realistically simulate the behaviour of the economy, by assuming that markets achieve equilibrium in  
448 the longer run.

449 **Harmonisation of socioeconomic and techno-economic parameters.** We harmonised socioeconomic  
450 assumptions (GDP and population growth), technology parameters, and fossil fuel prices to the  
451 extent possible across models, using up-to-date data sources to reflect current trends. To increase  
452 the comparability of results, we also ensured a high degree of consistency across historical emissions.  
453 See Supplementary Text 4 for details on harmonisation.

454 **Temperature estimates.** Since we aimed to maximise model diversity, we were limited by the  
455 emissions covered by each model. All models provided fossil energy CO<sub>2</sub> emissions, some models  
456 provided all GHGs, and only GCAM had forcing and temperature data (based on MAGICC 5.3<sup>36</sup>). To  
457 estimate the temperature, we therefore used the transient climate response to cumulative carbon  
458 emissions (TCRE) with the temperature contribution from non-CO<sub>2</sub> based on GCAM. This assumes  
459 linearity in line with the carbon budget<sup>37</sup> and was calculated using<sup>38</sup>

$$460 T_{\text{model}}(t) = T_{\text{GCAM}}(2020) + \text{TCRE} \times (1 + \Delta n) \times (\sum C(t) - \sum C(2020))$$

461 where  $T_{\text{GCAM}}(2020) = 1.24^\circ\text{C}$  estimated from MAGICC 5.3<sup>36</sup>,  $\text{TCRE} = 0.4503^\circ\text{C}/1000\text{GtCO}_2$ ,  $\Delta n$  is the  
462 contribution of non-CO<sub>2</sub> components to temperature, and C are fossil energy CO<sub>2</sub> emissions. The  
463 method assumes that the non-CO<sub>2</sub> emissions in every model behaves like GCAM. The non-CO<sub>2</sub>

464 contribution,  $\Delta n$ , was back calculated from GCAM. First, the median non-CO<sub>2</sub> forcing relative to total  
465 forcing was estimated across all GCAM scenarios to be 19.5% (standard deviation of 0.9%), in line  
466 with other scenario datasets (such as the SSP database<sup>39</sup>). Second, this was converted into a scaling  
467 factor relative to CO<sub>2</sub>,  $\Delta n = s/(1-s)$  where  $s$  is the non-CO<sub>2</sub> share, leading to a value of  $\Delta n = 0.24$ . These  
468 assumptions gave the reported range of the median temperature response of each scenario of 2.2-  
469 2.9°C.

470 We assessed several uncertainties in our approach. For the non-CO<sub>2</sub> contribution, we tested values of  
471  $\Delta n$  ranging from 0 to 0.33 (which assumes a range from zero non-CO<sub>2</sub> contribution to a share of 33%,  
472 the latter which is an outlier value in the SSP database), and these assumptions changed the  
473 minimum temperature outcome to 2.0°C with zero non-CO<sub>2</sub> contribution (down from 2.2°C) and the  
474 maximum temperature outcome to 3.0°C with maximum non-CO<sub>2</sub> contribution (up from 2.9°C). This  
475 small variation due to non-CO<sub>2</sub> assumptions shows that cumulative CO<sub>2</sub> emissions (and associated  
476 TCRE assumptions) dominate at these temperature levels. To assess the uncertainty in the climate  
477 system, we took the likely range of the TCRE (IPCC) from 0.2183°C/1000GtCO<sub>2</sub> to 0.6824  
478 °C/1000GtCO<sub>2</sub>. This changes the temperature range down to 1.7°C (instead of 2.2°C) and up to 3.8°C  
479 (instead of 2.9°C), indicating the uncertainty in the TCRE is much larger than the uncertainty in the  
480 impact of non-CO<sub>2</sub> emissions.

481 **Extrapolation of emissions intensity scenarios to 2100.** For those models with a 2100 time horizon  
482 (TIAM, MUSE, GCAM) all scenarios were run to 2100 to get the temperature estimates. For the  
483 remaining models (E3ME, FortyTwo, ICES, GEMINI), emissions in all emissions intensity scenarios  
484 were extrapolated to 2100. This was done by continuing the rates of emissions intensity reductions  
485 implied by current policies and NDCs in 2030 in each of the native regions in these models to 2100  
486 (instead of just to 2050 (2045 for FortyTwo)). Carbon price scenarios could not be extrapolated in the  
487 same way for models with a 2050 time horizon (ICES, GEMINI, E3ME) because emissions in these  
488 scenarios are solved endogenously post-2030. This means that our temperature range includes all  
489 emissions intensity scenarios and three (out of six) carbon price scenarios. Since the former are more  
490 optimistic, the low end of our temperature range is more robust than the high end, which does not,  
491 for instance, include the high GEMINI current policy constrained carbon price scenario.

#### 492 **Data availability**

493 The datasets<sup>41</sup> generated during, and analysed in, the current study are available from a public  
494 repository (<https://doi.org/10.5281/zenodo.5528951>).

#### 495 **Code availability**



496 The code for the analysis in this paper is available upon request to the corresponding author. The  
497 code availability for the individual models used in this paper varies and contact should be made to  
498 individual modelling groups. The GCAM model is available for download from  
499 <https://github.com/JGCRI/gcam-core>. Detailed model documentation for all seven models is  
500 available online at [https://www.i2am-paris.eu/detailed\\_model\\_doc](https://www.i2am-paris.eu/detailed_model_doc).

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516 <https://doi.org/10.5281/zenodo.5528951>

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518

519 **Acknowledgements.** I.S., A.A.-K., H.B., L.C., E.D., H.D., A.G., S.G., A.H., A.C.K., A.K., S.M., J.M., A.N.,  
520 S.P., G.P.P., J.R., D.-J.v.d.V, and M.V. acknowledge support from the H2020 European Commission  
521 Project PARIS REINFORCE (grant no. 820846). N.G. was supported by the Natural Environment  
522 Research Council (NERC) (grant no. NE/L002515/1) as well as the Department for Business, Energy  
523 and Industrial Strategy (BEIS).

524 **Author contributions.** I.S. and G.P.P. coordinated the protocol for scenarios, which were designed by  
525 all authors, with notable contributions from L.C., H.D., A.G., S.G., A.C.K., S.M., A.N., S.P., J.R., D.-  
526 J.v.d.V., and M.V.; A.G., S.G., S.M., A.N., and D.-J.v.d.V. coordinated the harmonisation protocol; all  
527 authors were involved in the model analysis, with notable contributions from D.-J.v.d.V., J.M.  
528 (GCAM), A.G., A.C.K., N.G., S.M. (TIAM), S.G., A.H. (MUSE), A.K. (FortyTwo), S.P., M.V. (GEMINI), L.C.,  
529 E.D. (ICES), A.A.-K. and H.B. (E3ME). I.S. and G.P.P. compiled and analysed the results, and created  
530 the figures, with feedback from all other authors. I.S. coordinated the conception and writing of the  
531 paper; all authors provided feedback and contributed to writing the paper.

532 **Competing interests.** The authors declare no competing interests.

533 **Correspondence and requests for materials** should be addressed to I.S.

534 ([ida.sognnas@cicero.oslo.no](mailto:ida.sognnas@cicero.oslo.no))

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## 537 Tables

538 Table 1 Scenarios

Scenario	2030 target <sup>a</sup>	Post-2030 assumption	Description
CP_Intensity	Current policy	Constant rate of emissions intensity <sup>b</sup>	Scenario exploring where emissions are headed assuming current policy to 2030 and constant rates of emissions intensity reductions thereafter
CP_Price	Current policy	Carbon price <sup>c</sup> increasing with per capita GDP	Scenario exploring where emissions are headed assuming current policy to 2030 and carbon prices increasing with per capita GDP thereafter
NDC_Intensity	NDCs	Constant rate of emissions intensity <sup>b</sup>	Scenario exploring where emissions are headed assuming NDCs to 2030 and constant rates of emissions intensity reductions thereafter
NDC_Price	NDCs	Carbon price <sup>c</sup> increasing with per capita GDP	Scenario exploring where emissions are headed assuming NDCs to 2030 and carbon prices increasing with per capita GDP thereafter
Baseline			Model baseline scenario. May or may not include policies. Harmonised socio-economic and techno-economic parameters.
CP_PriceOnly	Current policy	Carbon price <sup>c</sup> increasing with per capita GDP	Scenario reaching same 2030 levels of emissions as CP_Price using economy-wide carbon prices only (no explicit representation of policies before or after 2030).

<sup>a</sup> Current policy and NDCs are implemented as increasingly stringent constraints on baseline emissions in each native model region. That is, emissions reductions in baseline scenarios beyond those implied by current policies are included in current policy scenarios and emissions reductions in current policy scenarios above those implied by NDCs are included in NDC scenarios in each native model region.

<sup>b</sup> Emissions per GDP

<sup>c</sup> Carbon prices vary by model (see Methods).

The scenarios are explained in more detail in Methods. The full scenario logic and scenario protocol are included in Supplementary Text 2.

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543 **Table 2 Model key characteristics**

Model	Model type	Solution dynamic	Time horizon	Baseline emissions	Policy/NDC impact	Emission outcome	Key characteristics explaining emissions outcomes across models
E3ME	Macro-econometric	Co-integration	2050	M	L	M	The baseline incorporates IEA WEO (2019) current policies, leading to only moderate emissions increases. This also explains the low policy/NDCs impact.
FortyTwo	Energy system	Simulation	2045	H	M	M	Relatively high final energy in transport and buildings leading to relatively high baseline emissions. Moderate impacts from policy and NDCs by 2030 leading to noticeable emissions reductions.
GCAM	Partial equilibrium	Recursive dynamic	2100	H	H	M	Baseline emissions continue historical trends based on increasing energy demand met predominantly with fossil fuels. Current policies and NDCs have a moderate impact on emissions, bringing them down through both renewable energy penetration and electrification.
GEMINI	Computable general equilibrium	Recursive dynamic	2050	H	H	H	Global energy demand depending on fossil energy with limited deployment of renewable leads to high baseline emissions. Both current policies and NDCs substantially impact emissions, but not sufficiently to offset the high increase of emissions in the baseline.
ICES	Computable general equilibrium	Recursive dynamic	2050	M	M	M	Efficiency measures in the baseline lead to a moderate increase of CO <sub>2</sub> emissions. Current policies have a moderate impact on emissions due to the limited number of policies that can be accounted for in ICES. NDCs have a stronger impact.
MUSE	Partial Equilibrium – Agent Based Model	Recursive dynamic	2100	L	L	L	Conservative assumptions on energy service demand growth in industry and efficiency improvements in transport leads to a transition away from oil and gas (in favour of biofuels and electricity) and strong decarbonisation already in the baseline. Current policies are quite close to this baseline, whereas NDCs result in some additional decarbonisation through renewable energy penetration and electrification.
TIAM	Partial equilibrium	Inter-temporal optimisation	2100	M	H	L	Conservative assumptions on energy service demand growth in transport sector and electrification and efficiency measures leading to decreasing oil and stable baseline emissions. High current policy and NDC impacts by 2030 leading to significant emissions reductions when efforts are extended.

544 H-High, M-Medium, L-Low give relative measures of emissions and emissions reductions caused by current policy and NDCs  
545 (from baselines). For Baseline CO<sub>2</sub>: H: > 40 GtCO<sub>2</sub> by 2050, L: < 30 GtCO<sub>2</sub> by 2050, M: 30-40 GtCO<sub>2</sub> by 2050. For Policy/NDC  
546 impact and emission outcomes: H, M, L based on considering ranges spanned by CP/NDC scenarios for each model relative  
547 to the ranges spanned by other models. Further details on model types and solution dynamics are provided in  
548 Supplementary Text 3 and in the online model documentation (links in Supplementary Table 1).

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## 551 Figures Captions

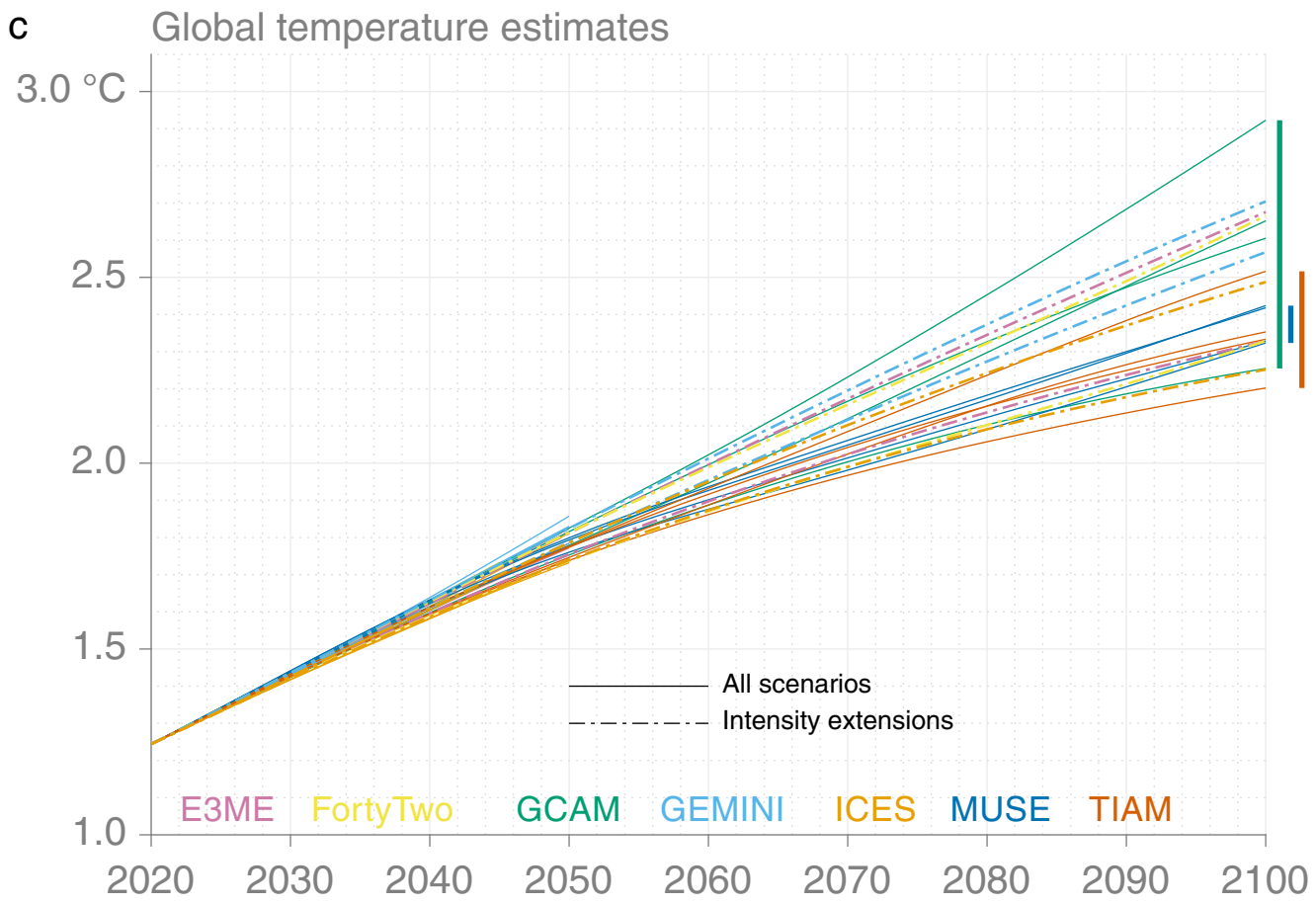
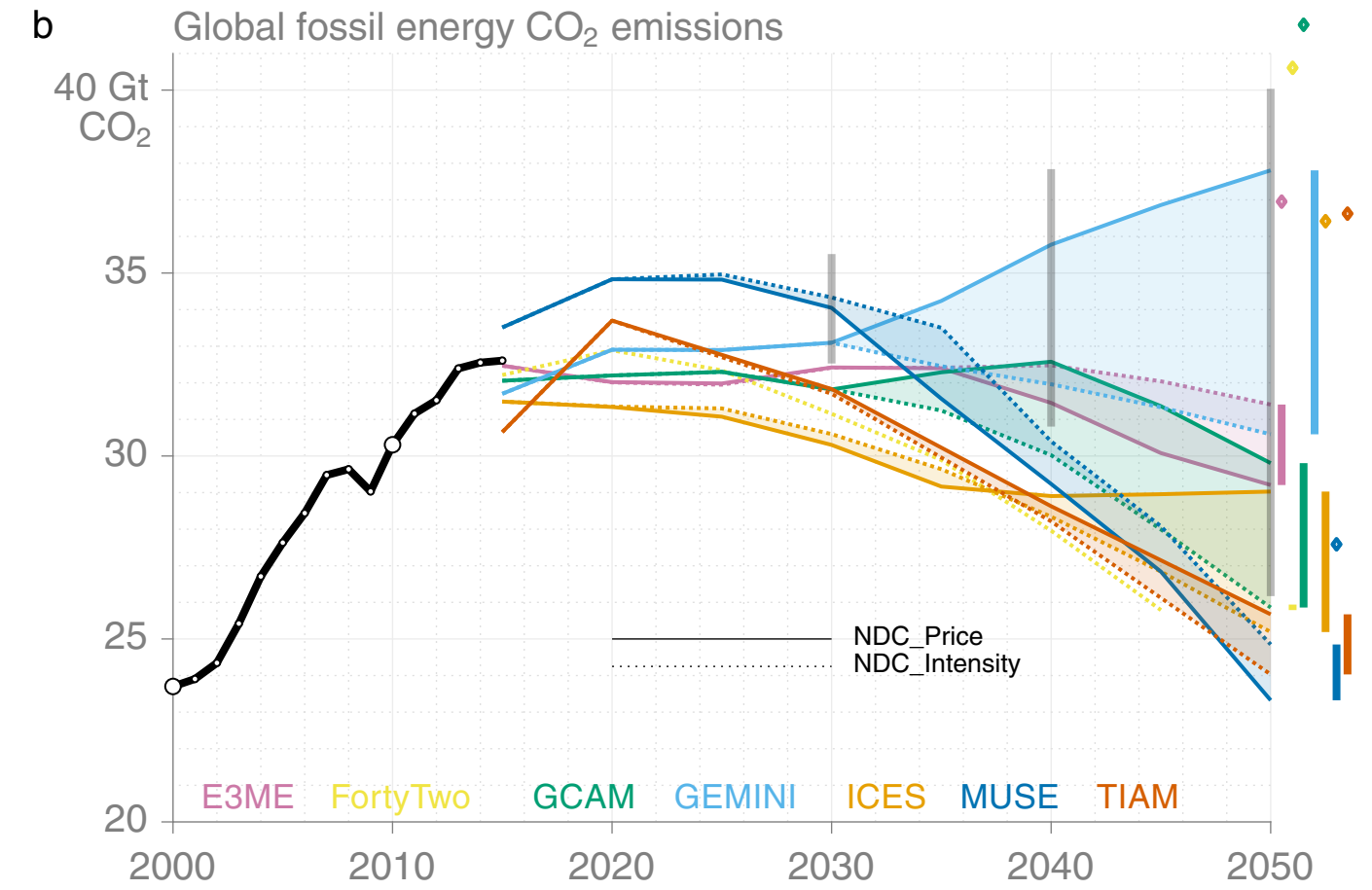
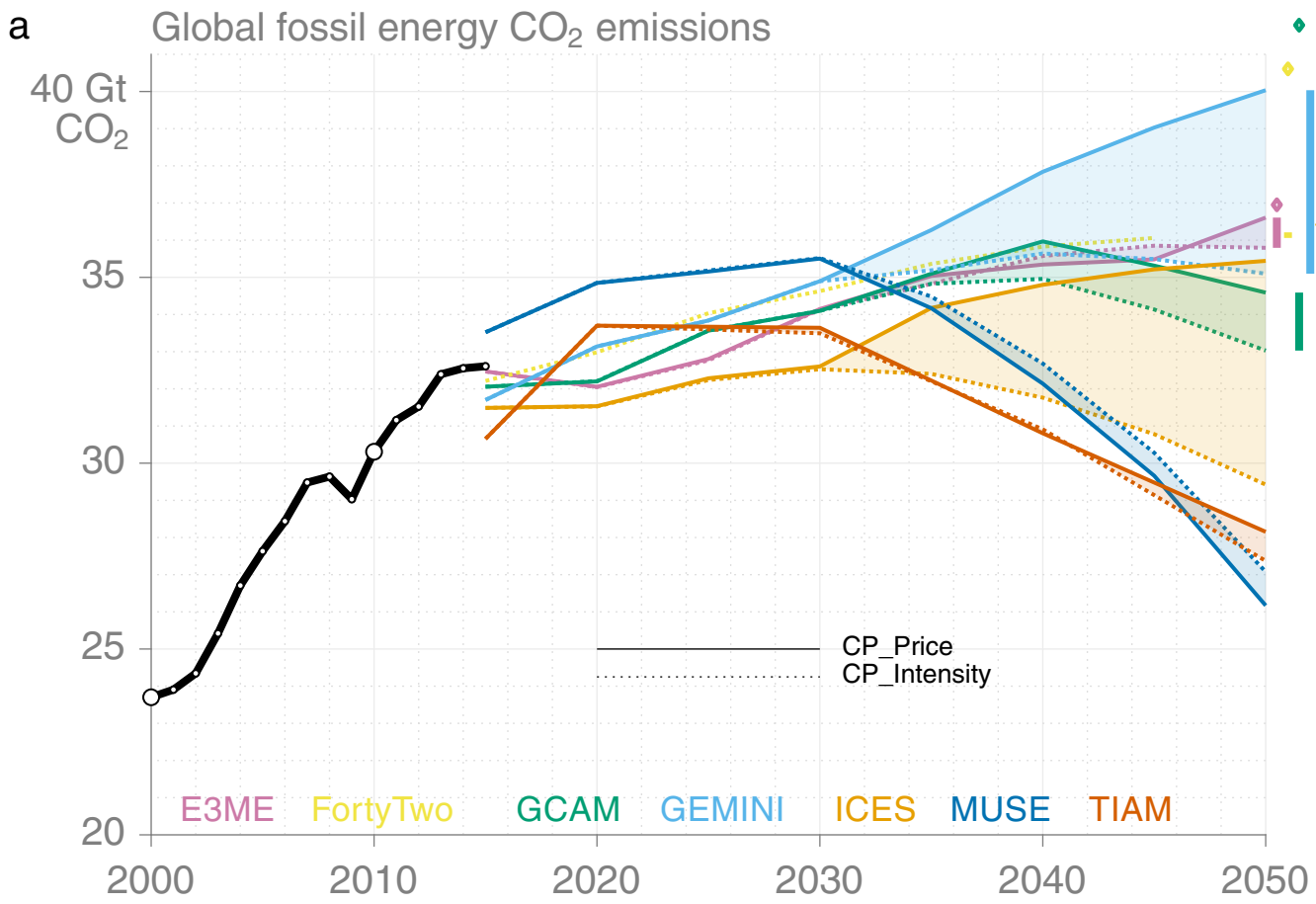
552 **Figure 1 Global energy CO<sub>2</sub> emissions and temperature estimates. a,** Global energy CO<sub>2</sub> emissions to 2050 in  
553 CP scenarios. Shaded areas show emissions spanned by CP\_Price and CP\_Intensity scenarios for each model  
554 and colored bars show 2050 ranges (2045 value for FortyTwo, which only has intensity scenarios). Markers  
555 above bars show baseline values in 2050 (in 2045 for FortyTwo). GEMINI baseline value in 2050, 47.25 Gt CO<sub>2</sub>, s  
556 outside the range shown in the figure. Historical emissions (black lines) from ref.<sup>40</sup>. **b,** Global energy CO<sub>2</sub>  
557 emissions to 2050 in NDC scenarios. Shaded areas show emissions spanned by NDC\_Price and NDC\_Intensity  
558 scenarios for each model and colored bars show 2050 ranges (2045 value for FortyTwo, which only has  
559 intensity scenarios). Markers above bars show baseline values in 2050 (in 2045 for FortyTwo). GEMINI baseline  
560 value, 47.25 Gt CO<sub>2</sub>, is outside the range shown in the figure. Grey bars show CP scenario emissions ranges (all  
561 models). Historical emissions (black lines) from ref.<sup>40</sup>. **c,** Global temperature estimates (as described in  
562 Methods) with bars showing 2100 ranges. 2100 temperature ranges include all scenarios (CP\_Intensity,  
563 CP\_Price, NDC\_Intensity, NDC\_Price) for the three models that run to 2100 (GCAM, TIAM, MUSE) and intensity  
564 scenarios (CP\_Intensity, NDC\_Intensity) for the remaining models (FortyTwo, GEMINI, ICES, E3ME) (see  
565 Methods). Temperature estimates from all scenarios shown up to 2050 (2045 for FortyTwo).

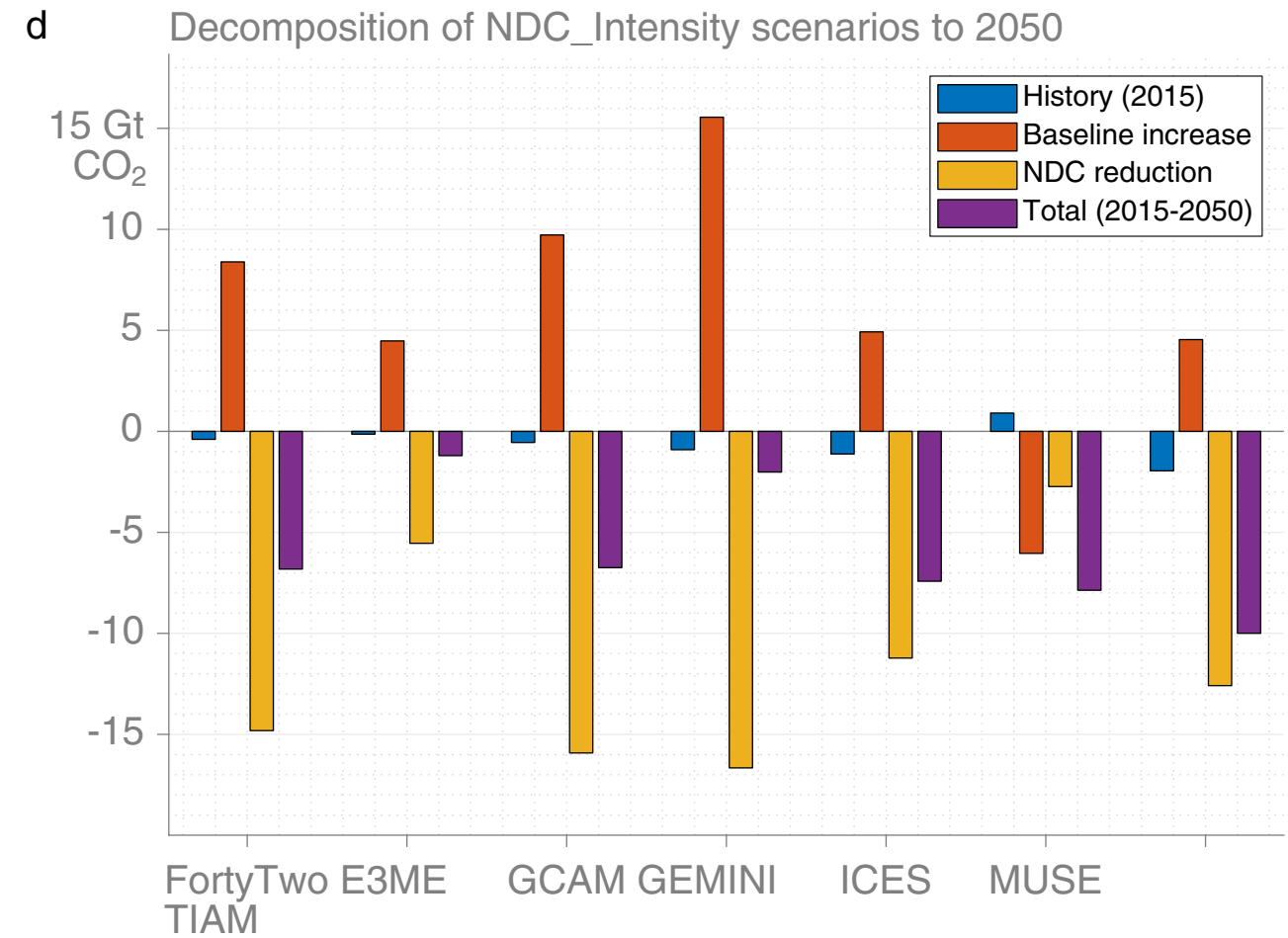
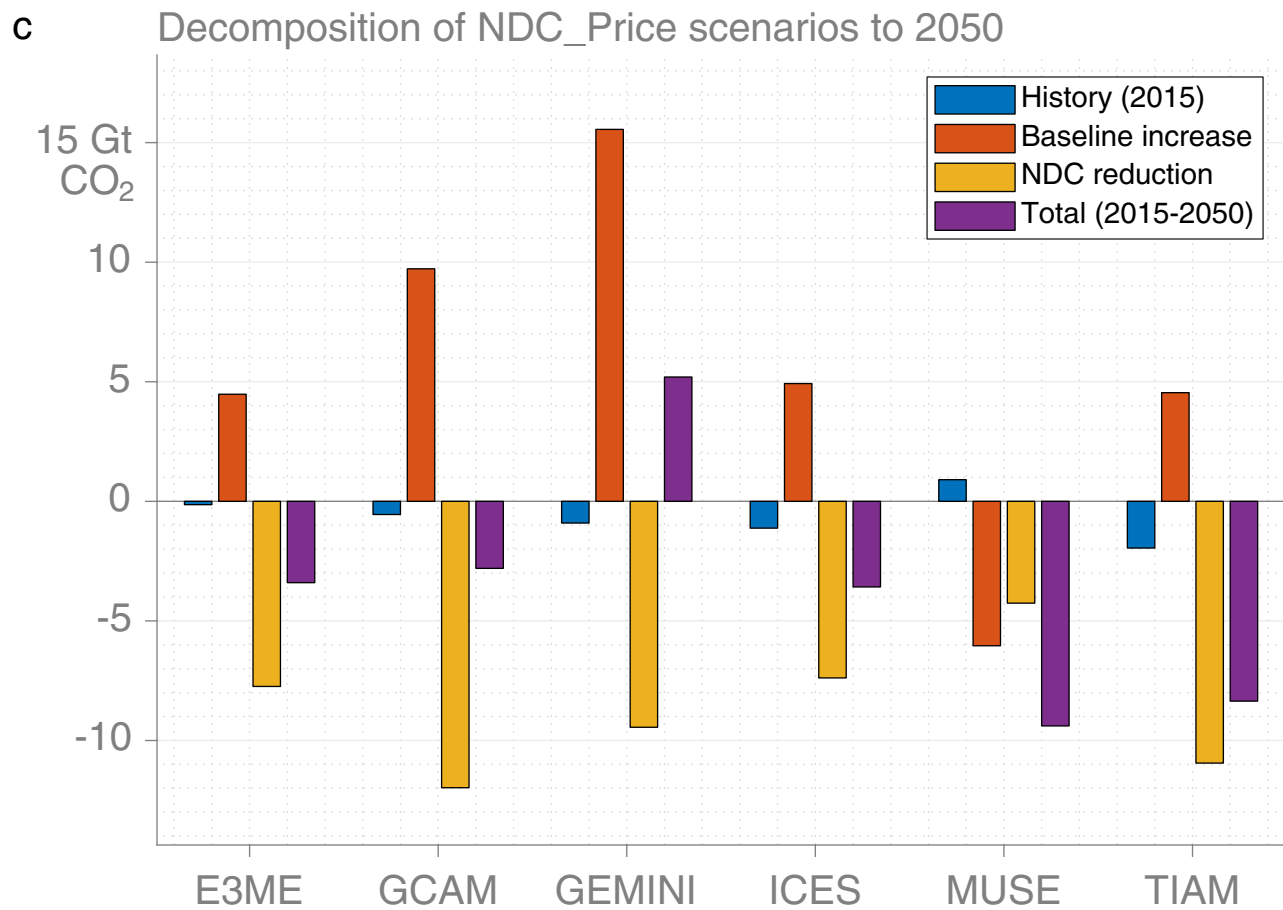
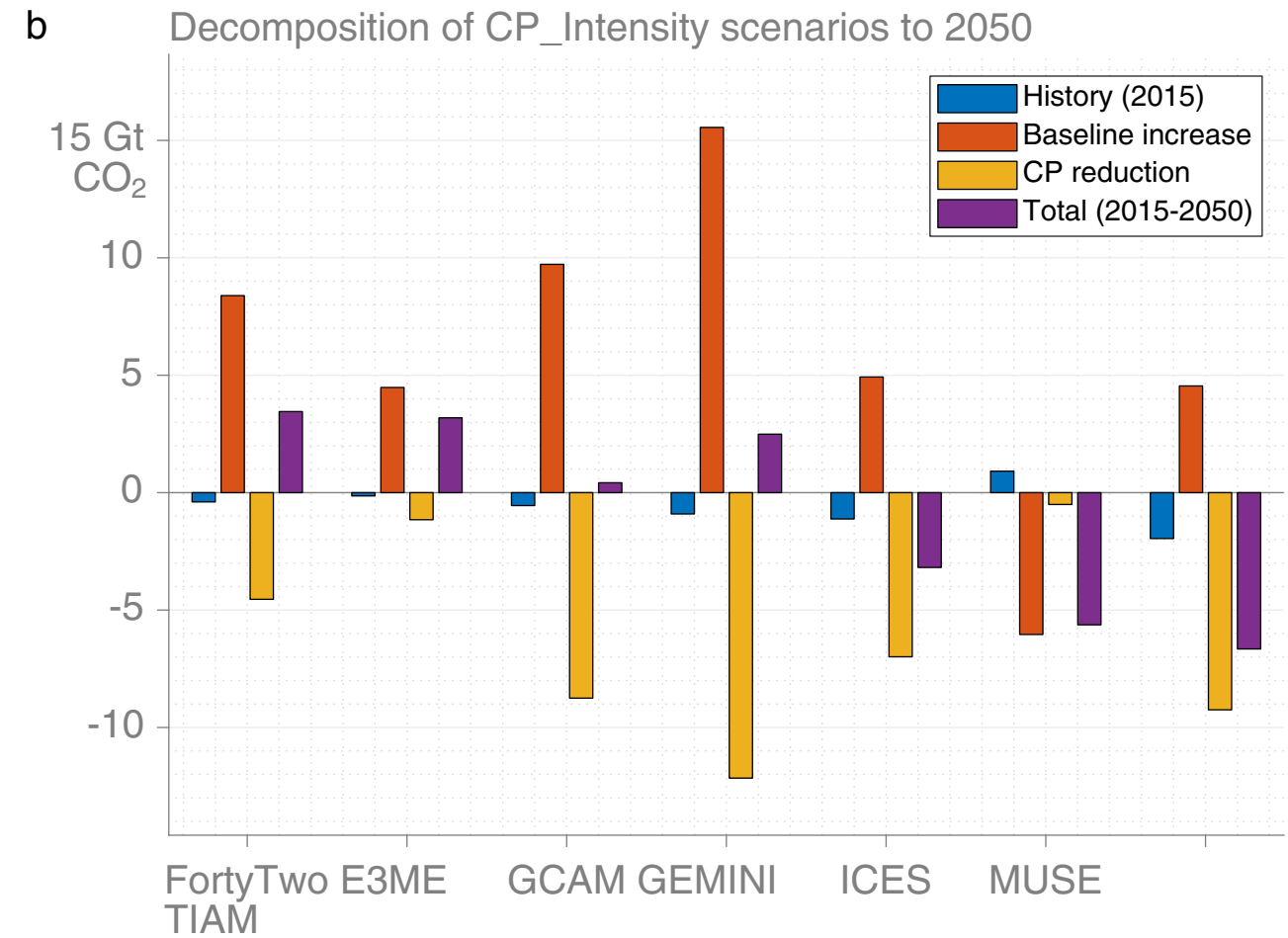
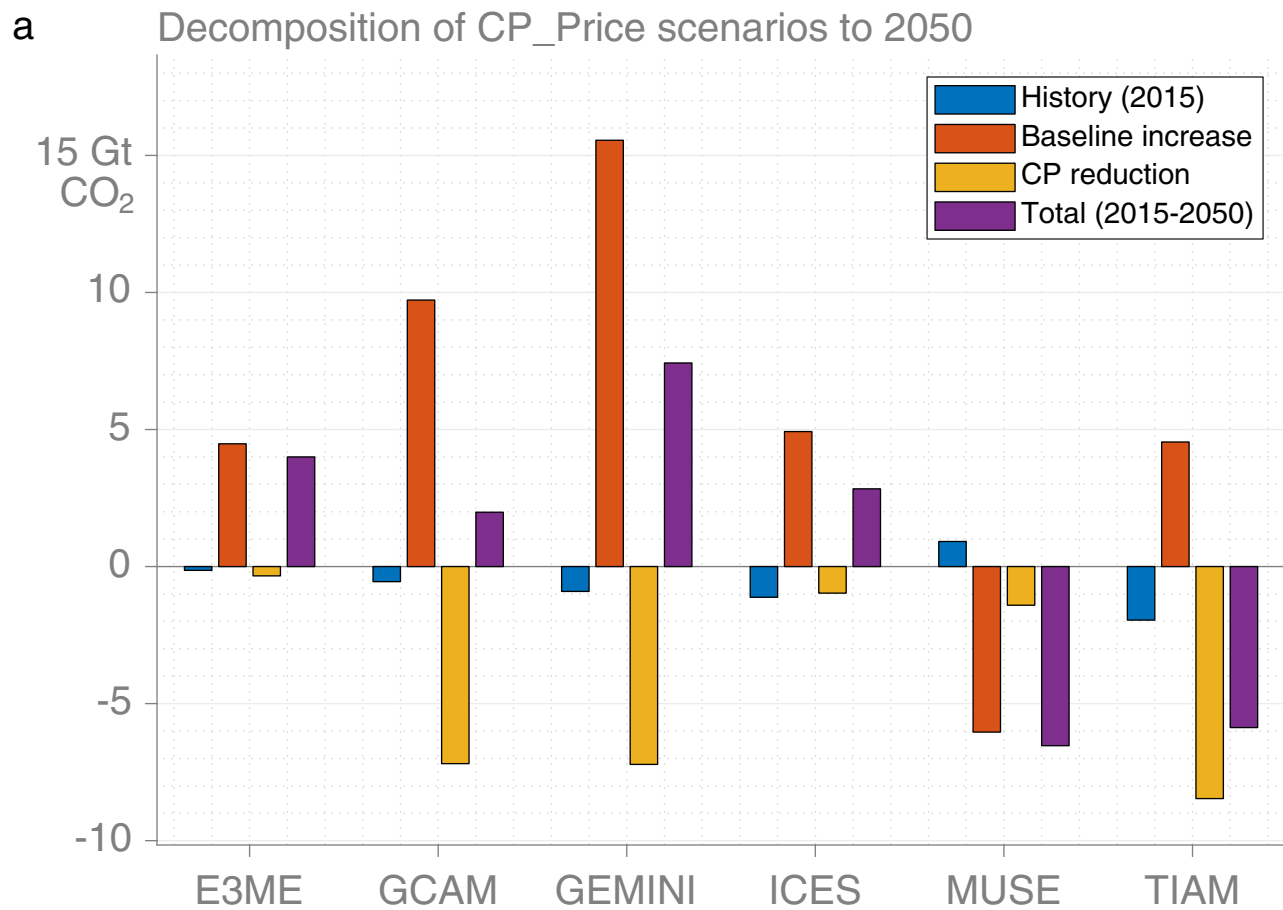
566 **Figure 2 Decomposition of global energy CO<sub>2</sub> emissions.** Blue bars show baseline emissions in 2015 minus  
567 CEDS<sup>40</sup> emissions in 2015, red bars show baseline emissions in 2050 minus baseline emissions in 2015, and  
568 yellow bars show scenario emissions in 2050 minus baseline emissions in 2050. Purple bars show scenario  
569 emissions in 2050 minus CEDS emissions in 2015 (the sum of the blue, yellow, and red bars). FortyTwo does not  
570 model price scenarios and runs only to 2045, hence 2045 values are used for FortyTwo.

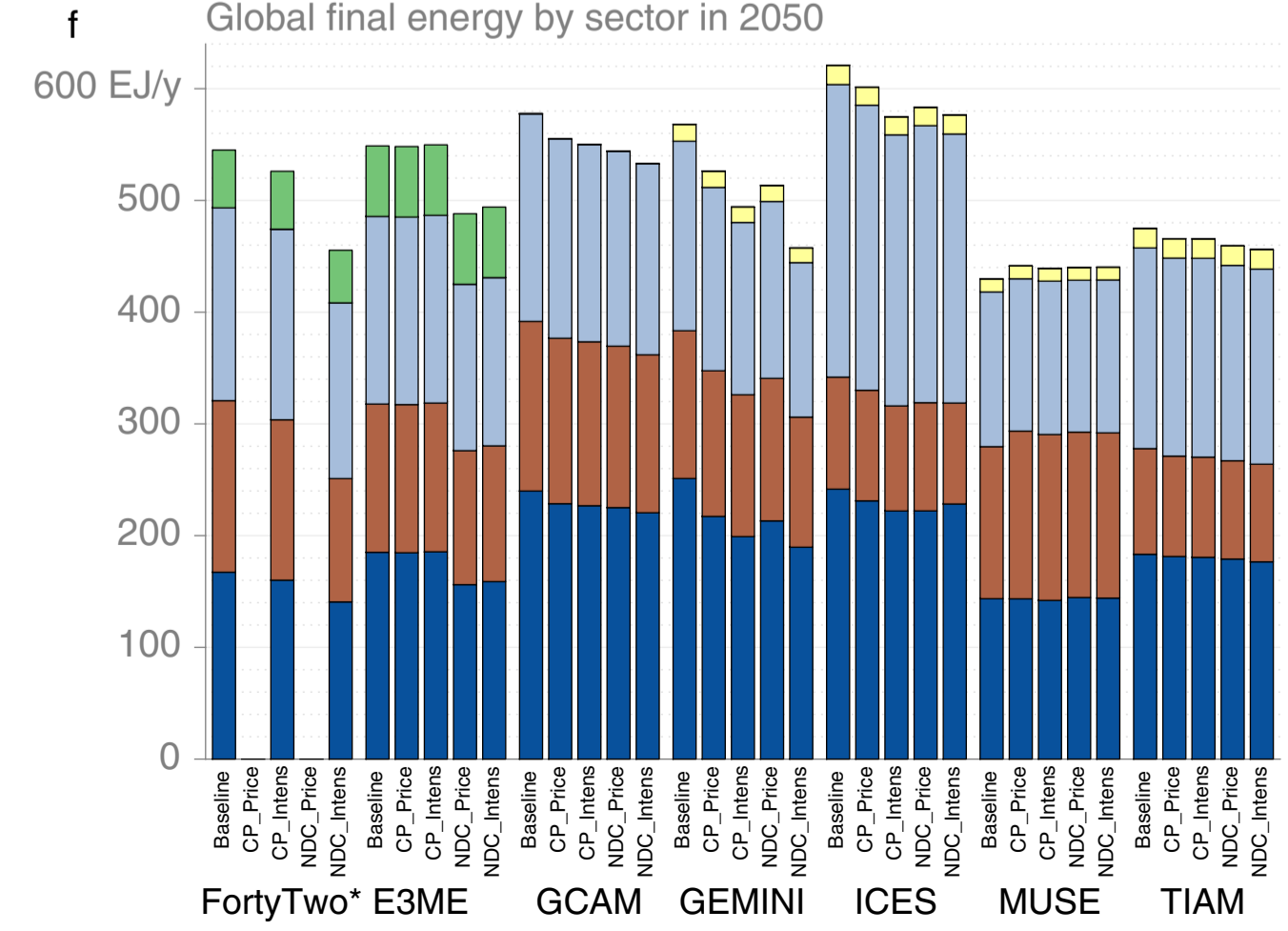
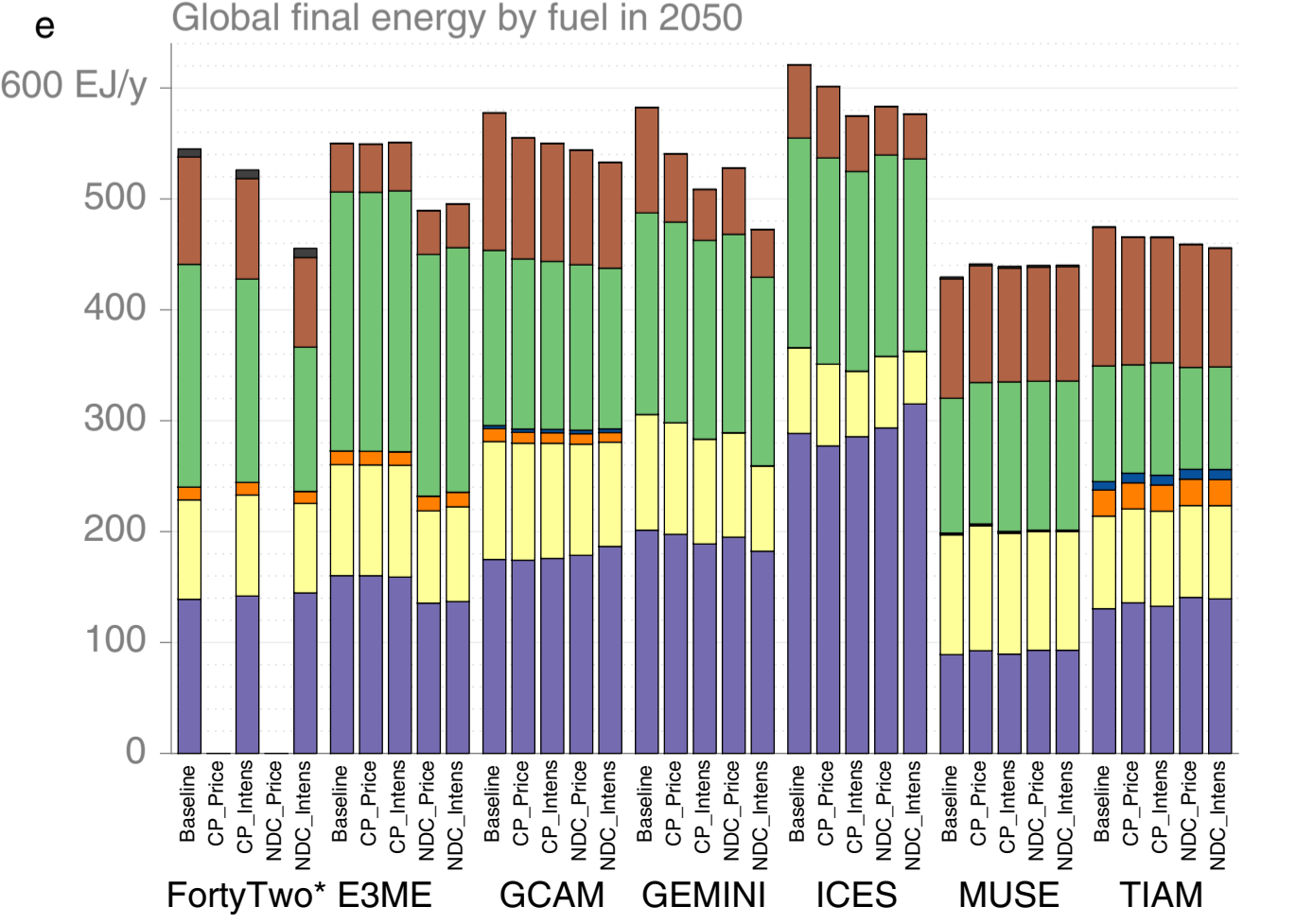
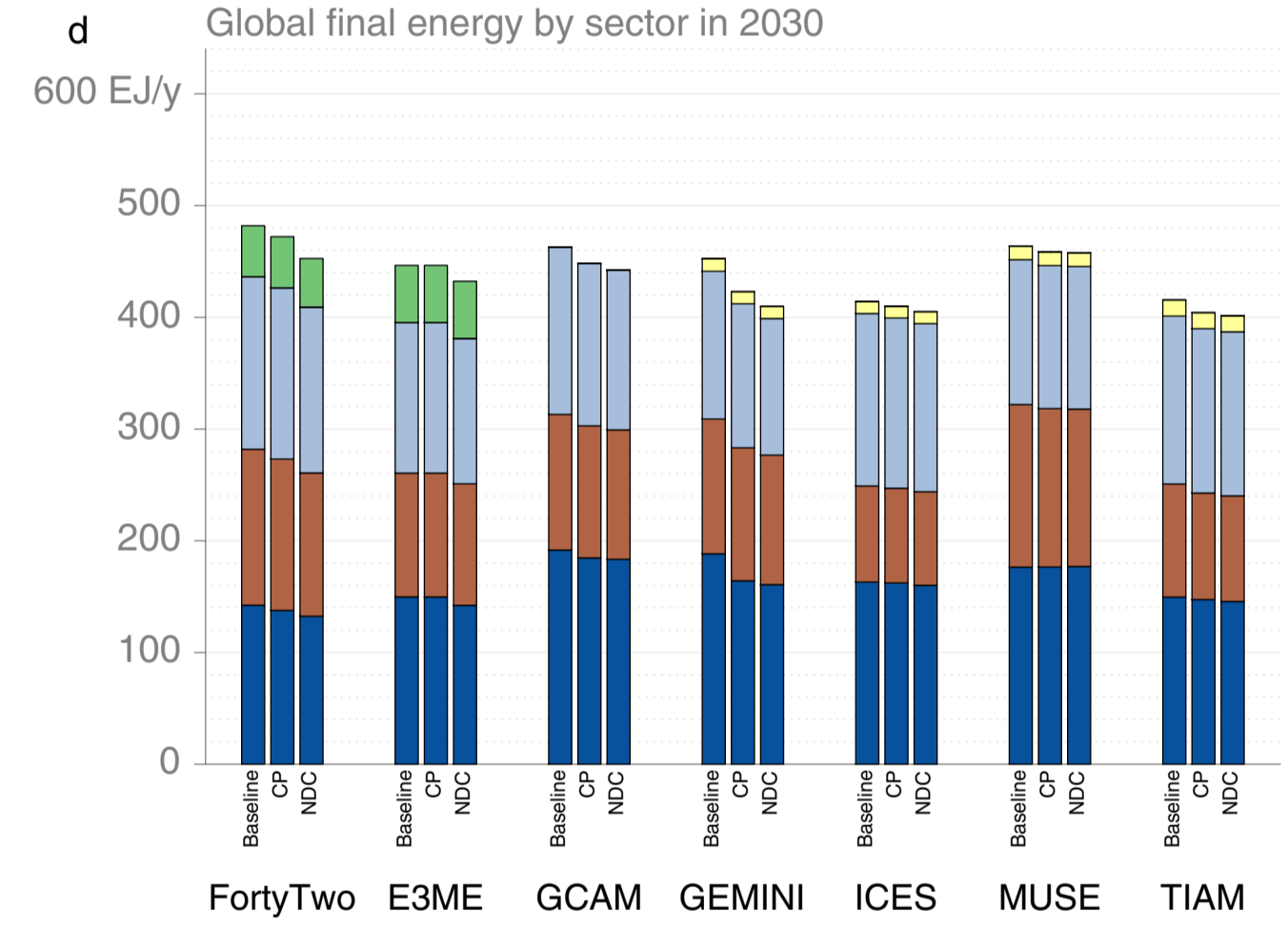
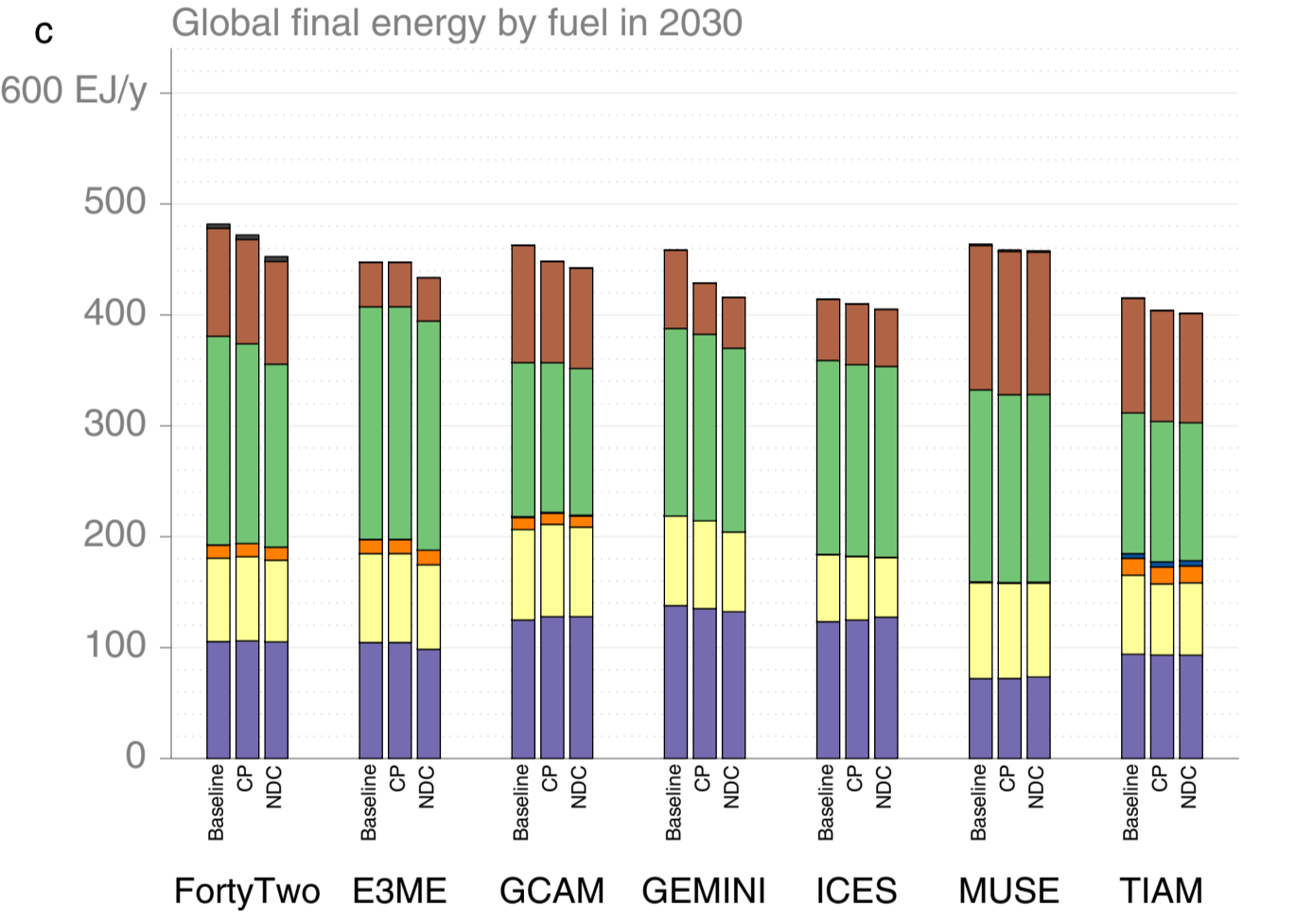
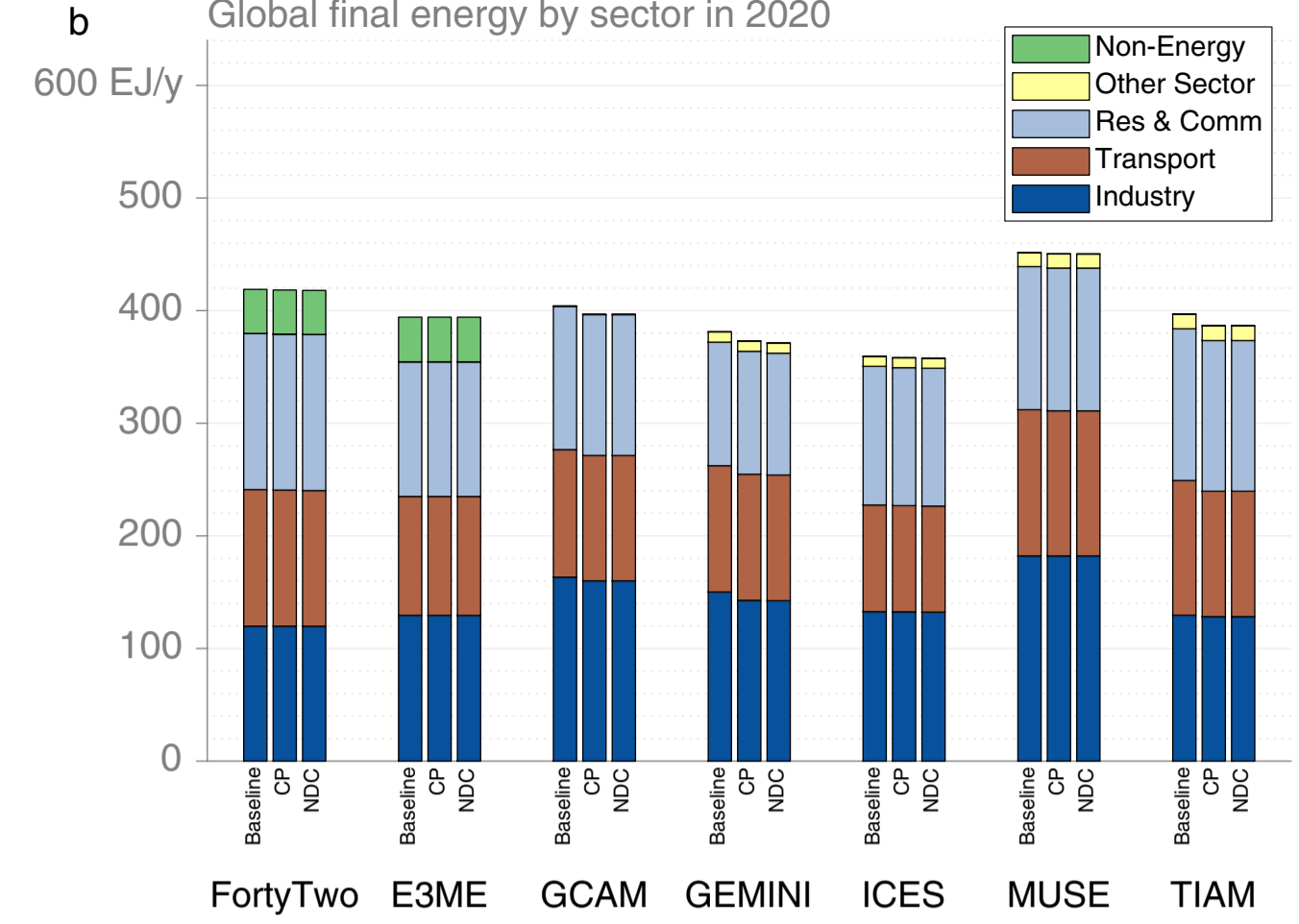
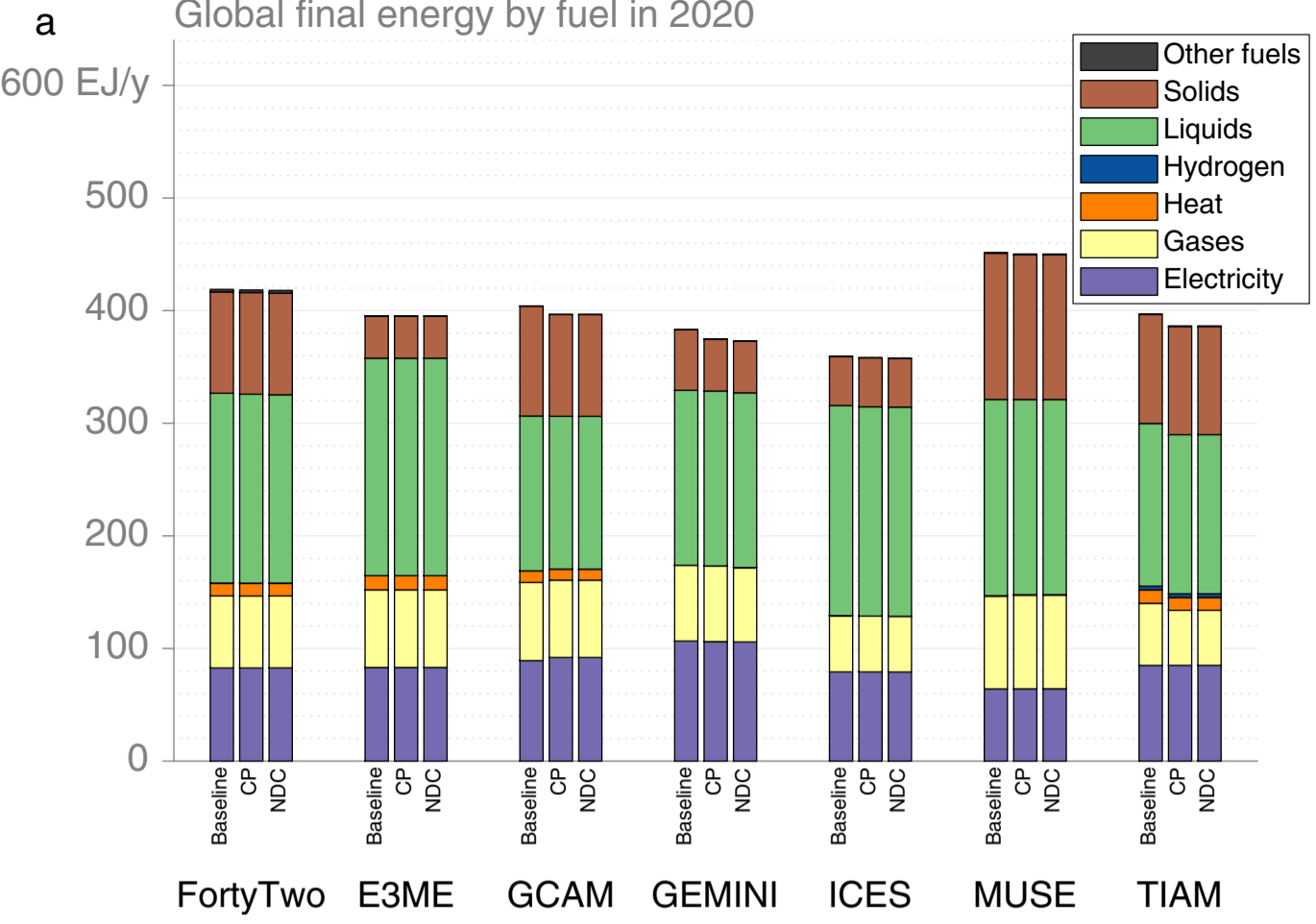
571 **Figure 3 Final energy consumption by fuel and by sector.** Data is presented for 2020 (top), 2030 (middle), and  
572 2050 (bottom). The left column shows the fuel consumption in all the demand sectors of electricity, gases  
573 (from bioenergy, such as biogas and biomethane, or from fossil, such as natural gas), heat, hydrogen, liquids  
574 (from bioenergy, such as biofuels, or fossils, such as petrol and kerosene), solids (from biomass or fossils such  
575 as coal), and other fuels (including solar and geothermal) across models and scenarios over time. The right  
576 column shows total sector final energy consumption in industry, transport, residential and commercial  
577 (buildings), other sectors (such as agriculture, forestry, fishing, and livestock) and in non-energy across models  
578 and scenarios over time. \*In 2050, 2045 values are shown for FortyTwo (the end year of the model).

579 **Figure 4 Carbon capture and storage (CCS) in carbon price only scenarios and in main scenarios. a,** CCS in CP  
580 scenarios to 2030 (where CP\_Price is equal to CP\_Intensity) and in CP\_PriceOnly scenarios. CP\_PriceOnly  
581 scenarios reach the same level of emissions in every modelled region in 2030 as CP scenarios but use economy-  
582 wide carbon prices as a proxy for current policies. Four models include CCS and CP\_PriceOnly scenarios (GCAM,  
583 TIAM, MUSE, GEMINI), but GEMINI does not deploy CCS until after 2030. E3ME has CCS but did not run carbon  
584 price only scenarios because the E3ME baseline already includes explicit policies. **b,** CCS to 2100 in all main  
585 scenarios for all models that include CCS (TIAM, MUSE, GEMINI, GCAM, E3ME). GEMINI includes only fossil CCS;  
586 all other models have fossil CCS and bioenergy with CCS (BECCS). Only GCAM has industry CCS (contributing  
587 1.1Gt CO<sub>2</sub> in NDC\_Intensity scenario in 2100). ICES and FortyTwo do not have CCS.

588

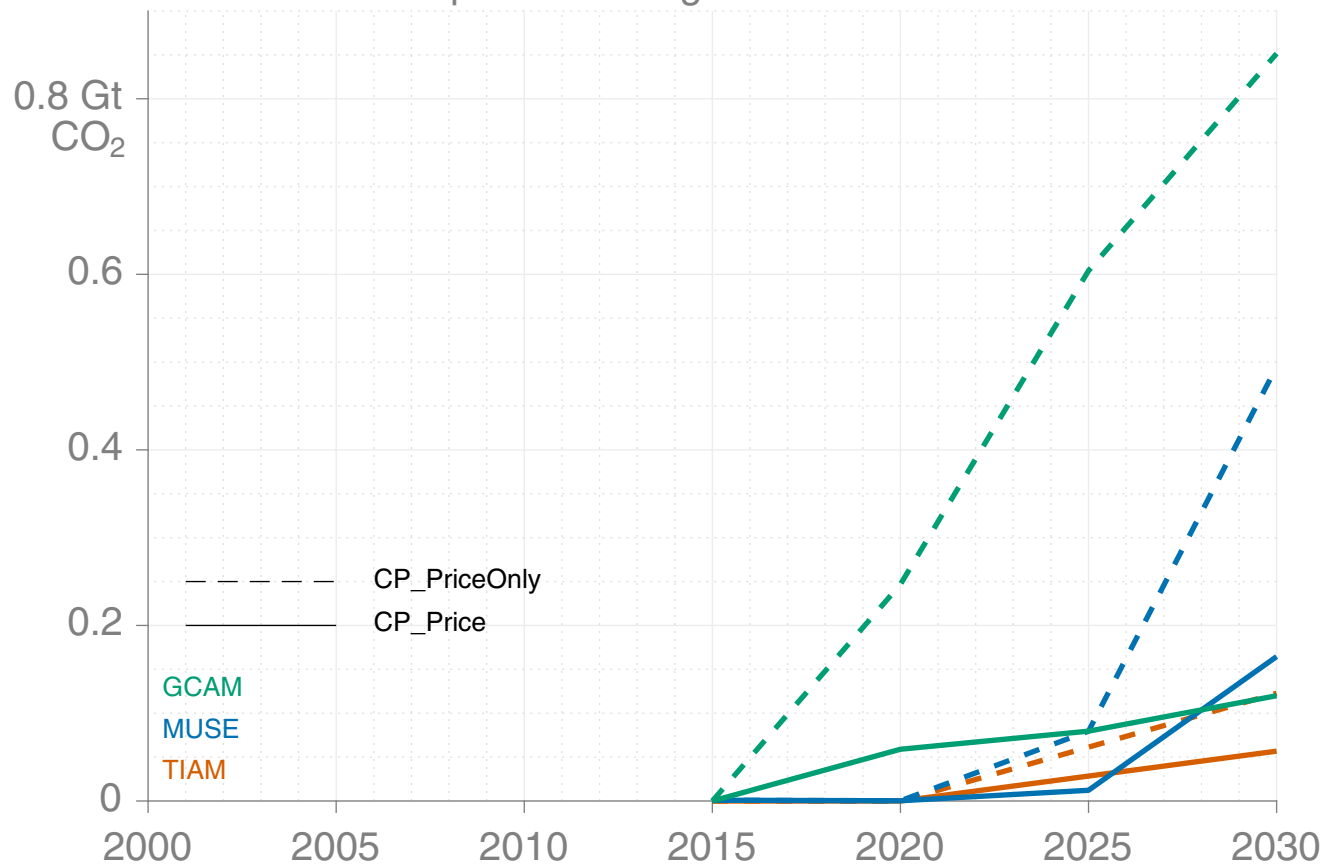




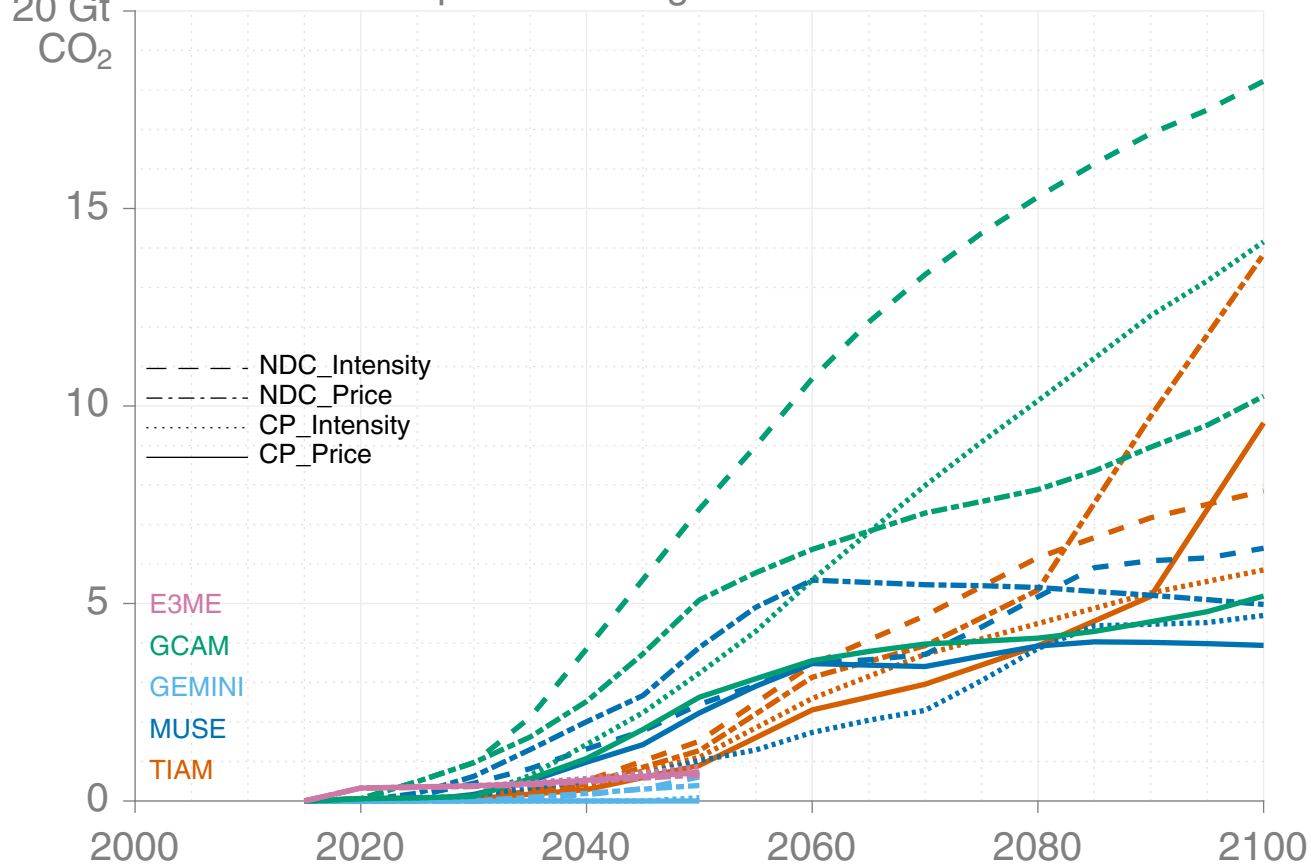




a Global carbon capture & storage




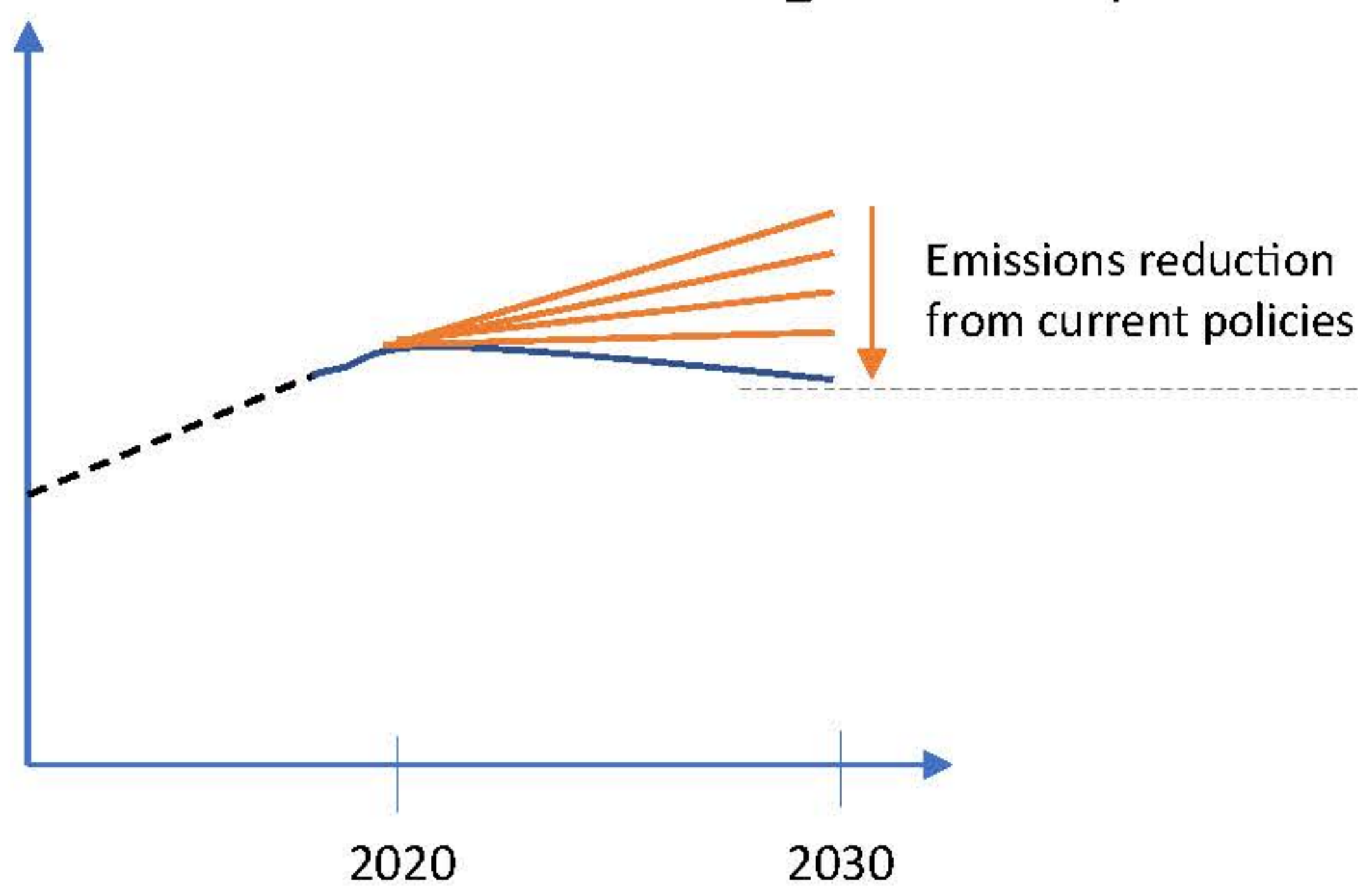
b Global carbon capture & storage




a

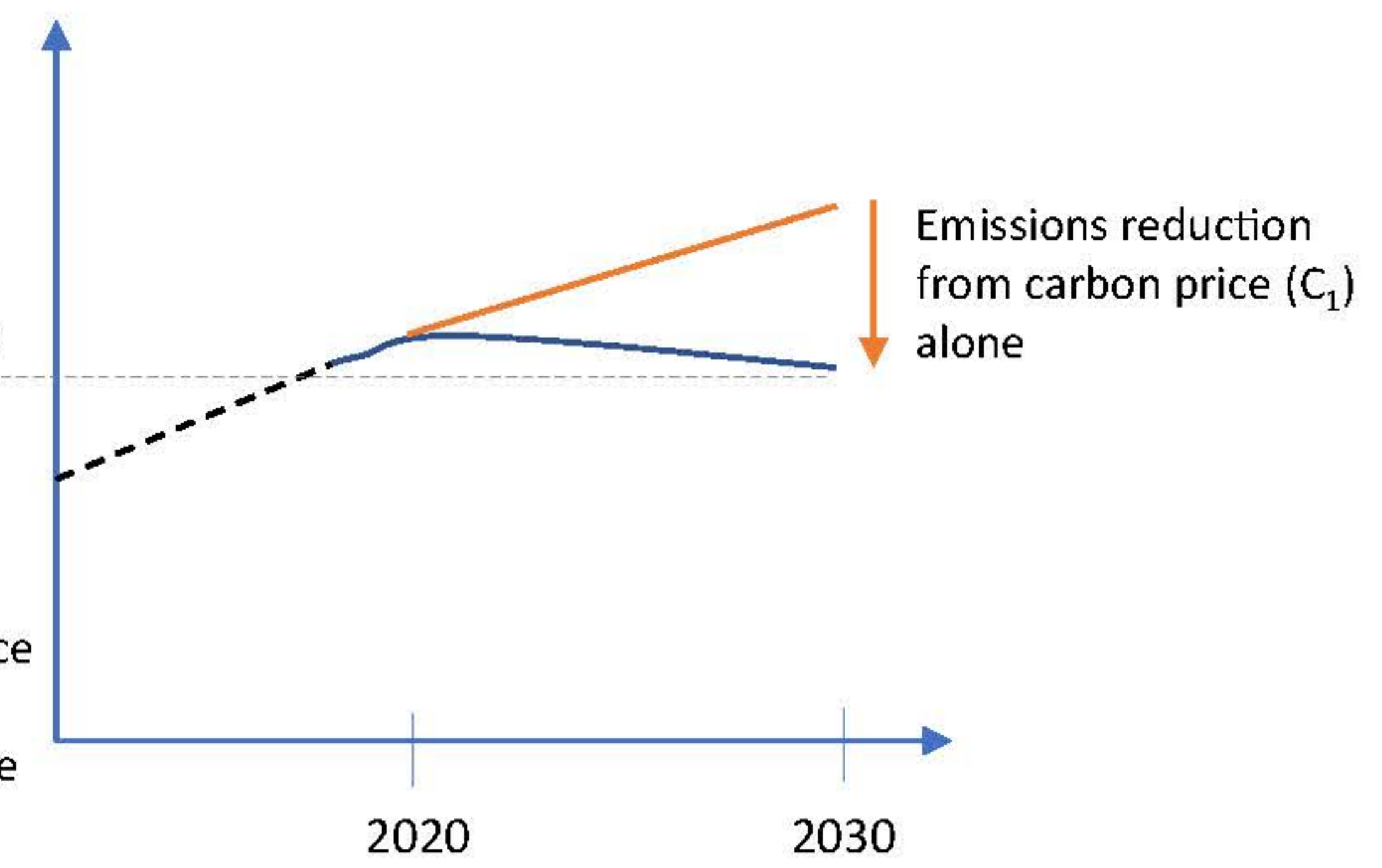
CP\_Price: Current policies with carbon price extension


1  Implement current policies to 2030

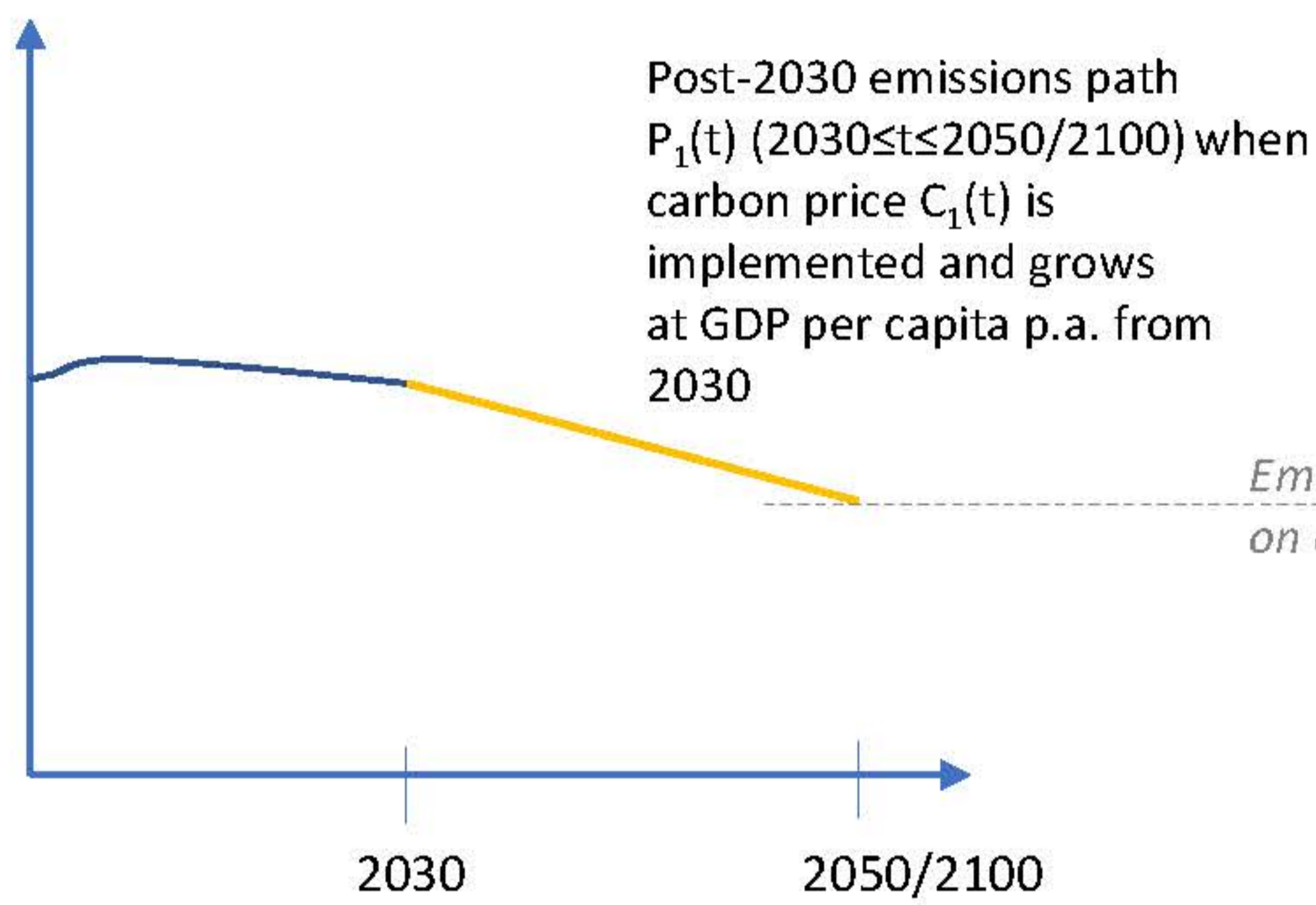


Emissions in 2030 based on current policies (1)

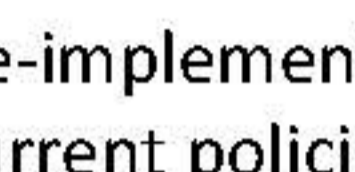
2  Remove current Policies, reproduce 2030 emissions using carbon price

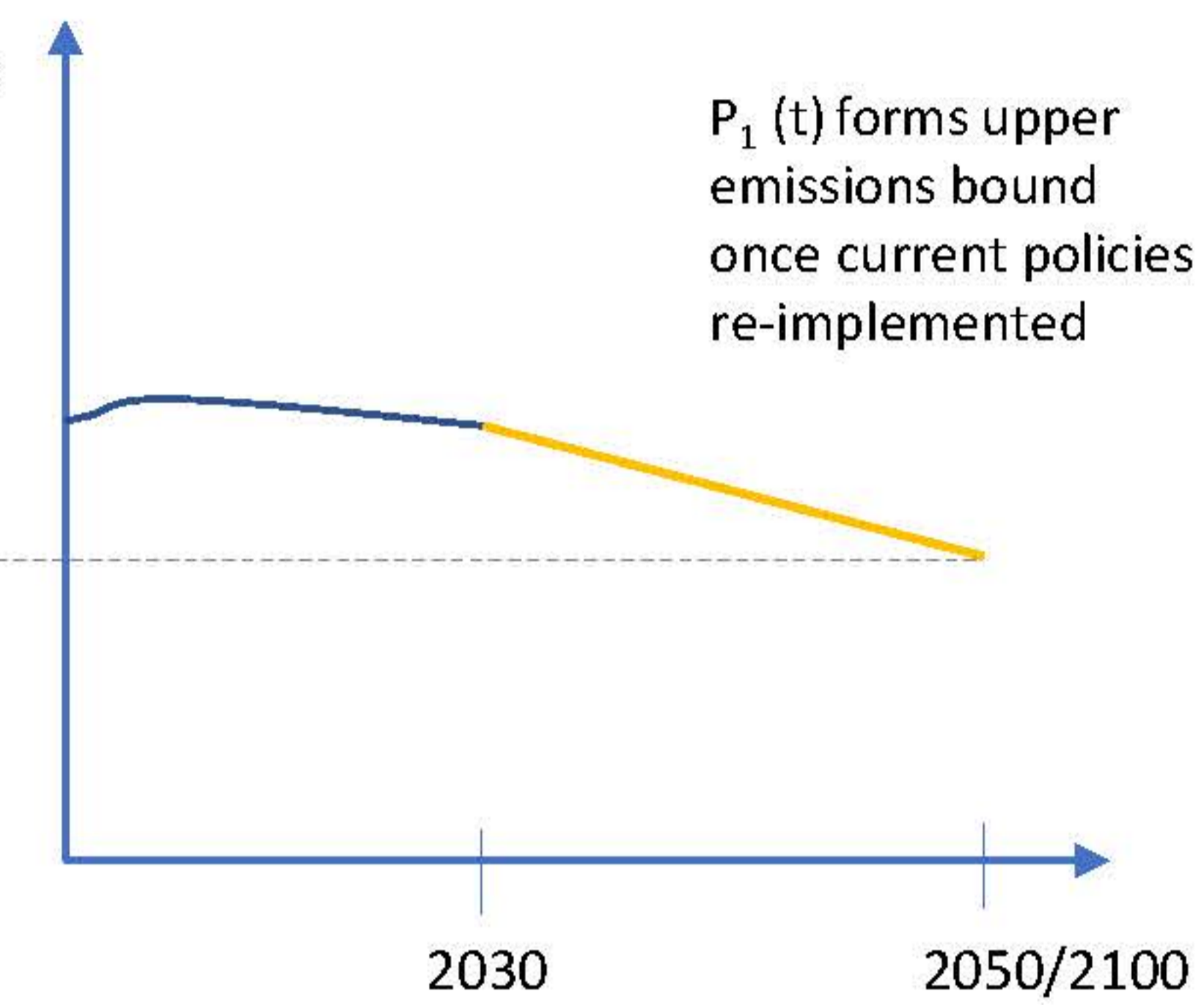


3  Extend emissions beyond 2030




Emissions in 2050/2100 based on carbon price extension (3)

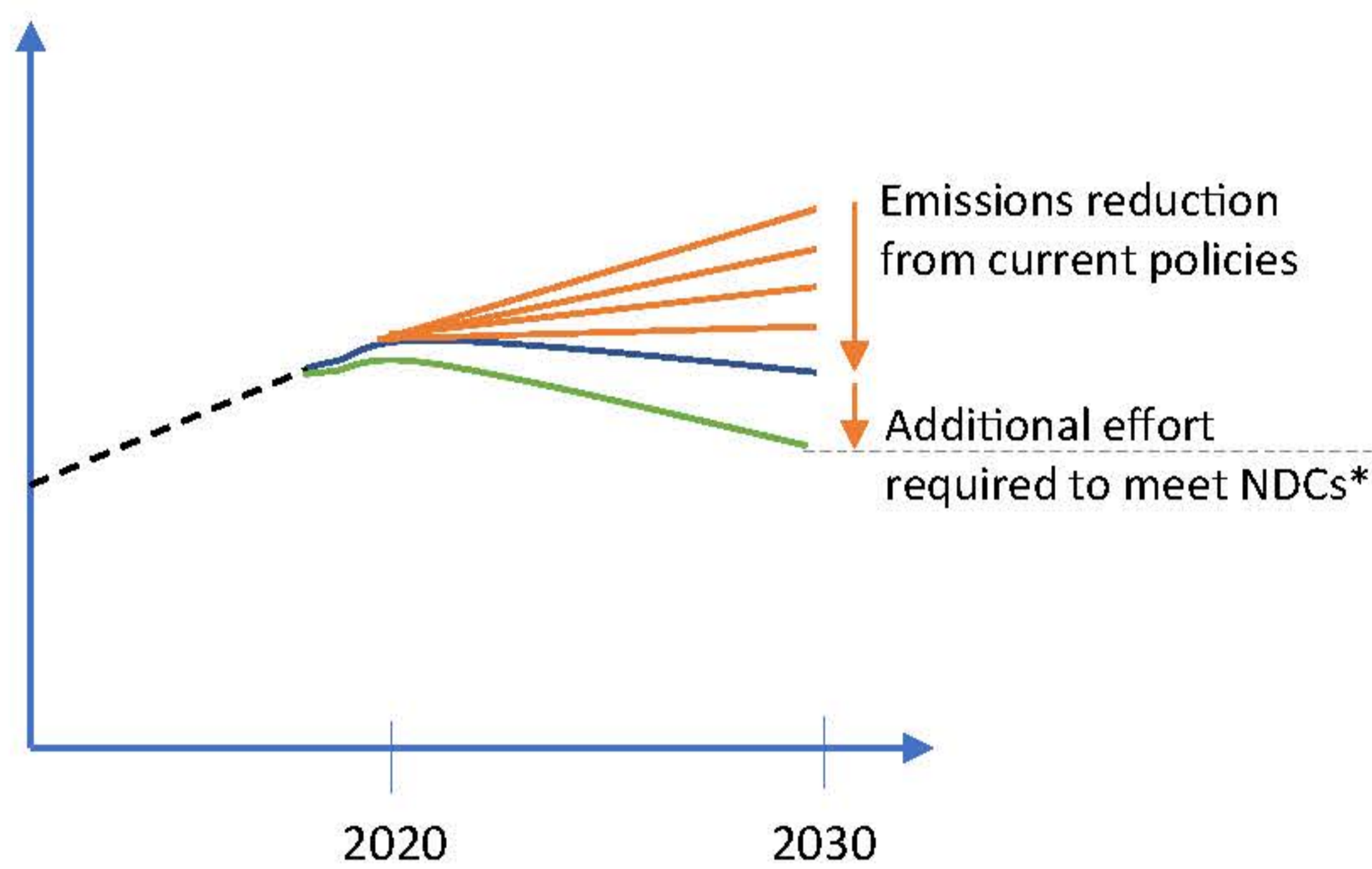
4  Re-implement current policies and extend as constant levels beyond 2030




b

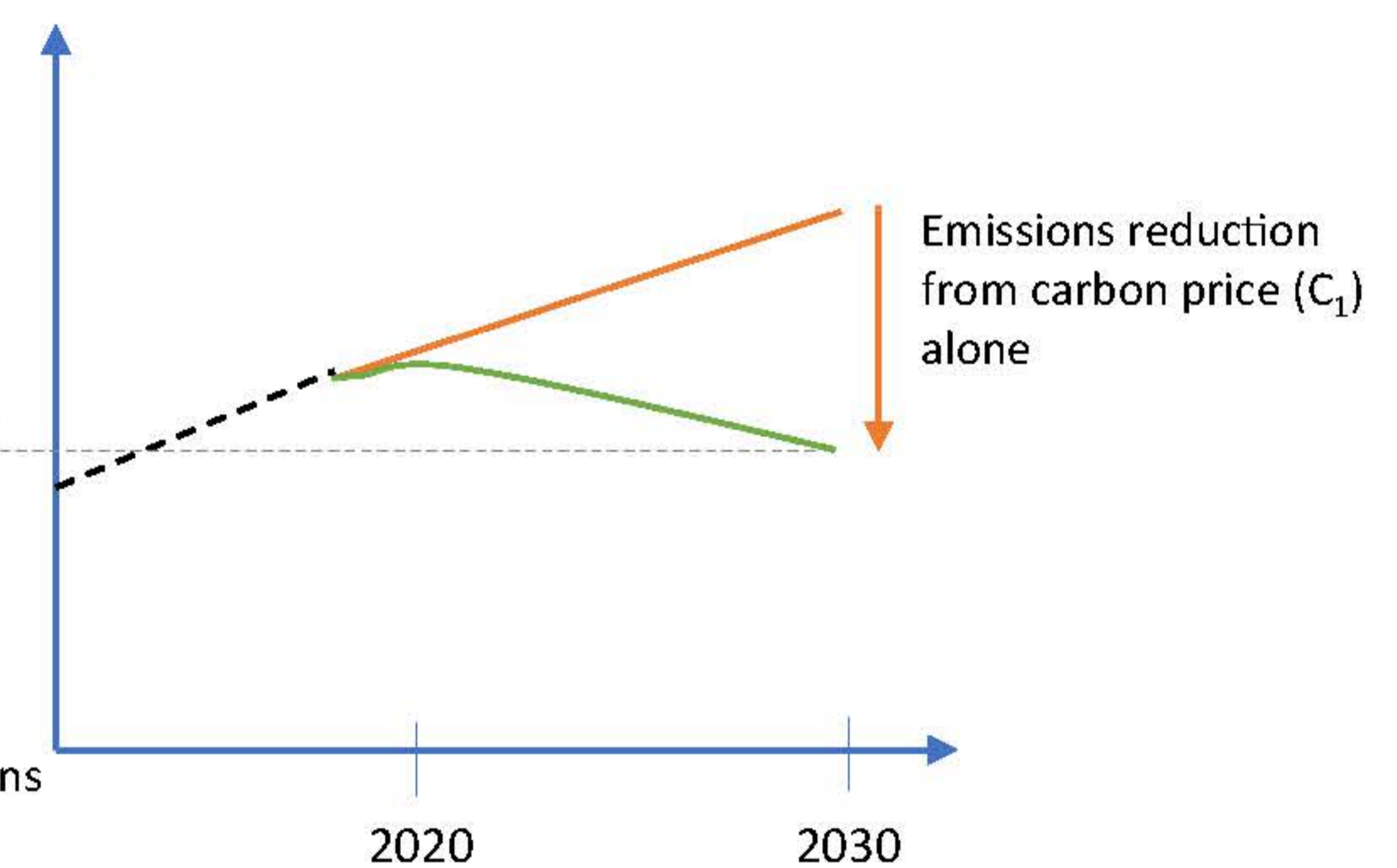
NDC\_Price: NDCs with carbon price extension


1  Implement current policies to 2030 with additional effort to meet NDCs

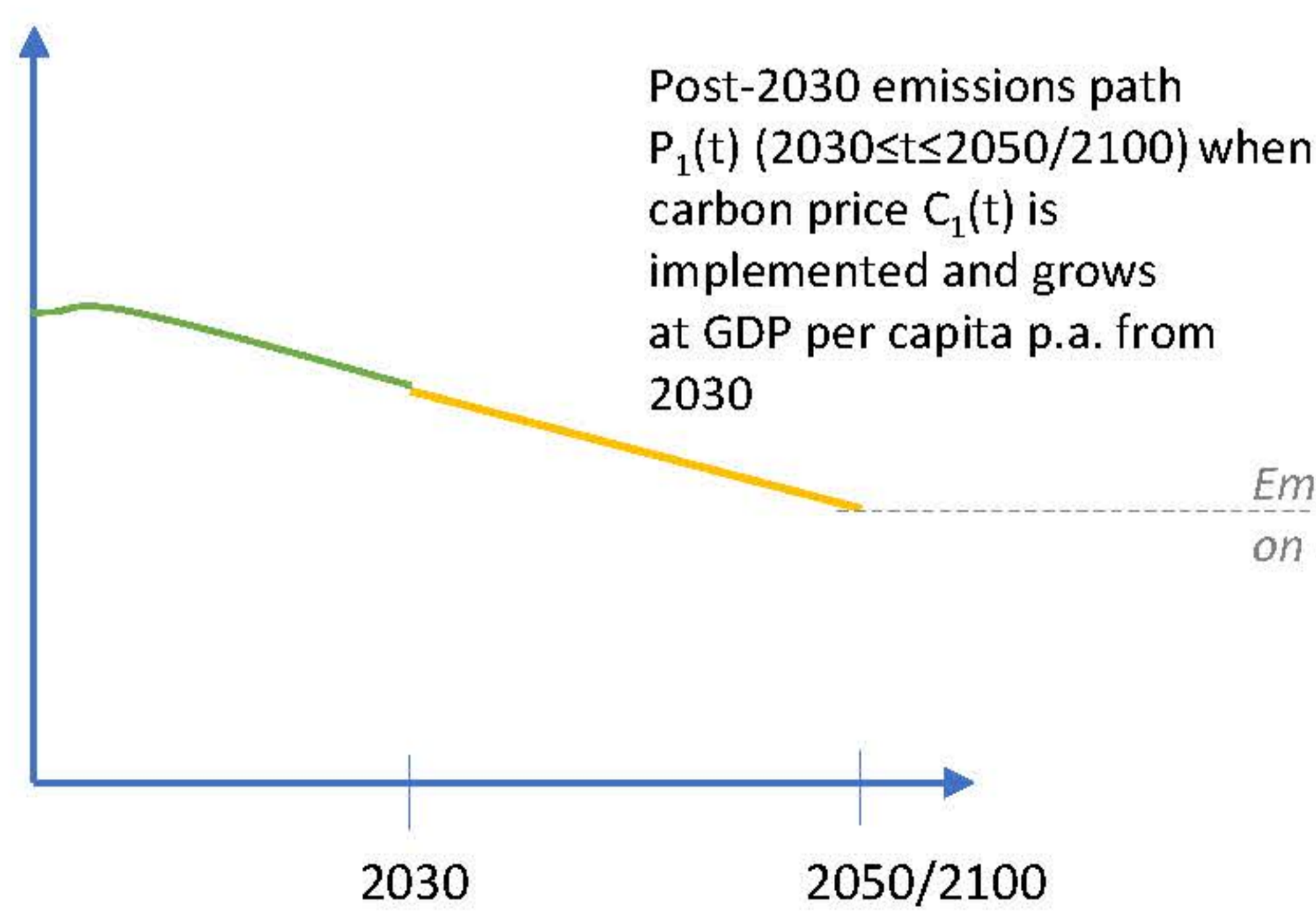


Emissions in 2030 based on NDCs (1)

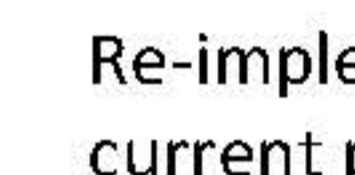
2  Remove current policies and additional effort, reproduce 2030 emissions using carbon price

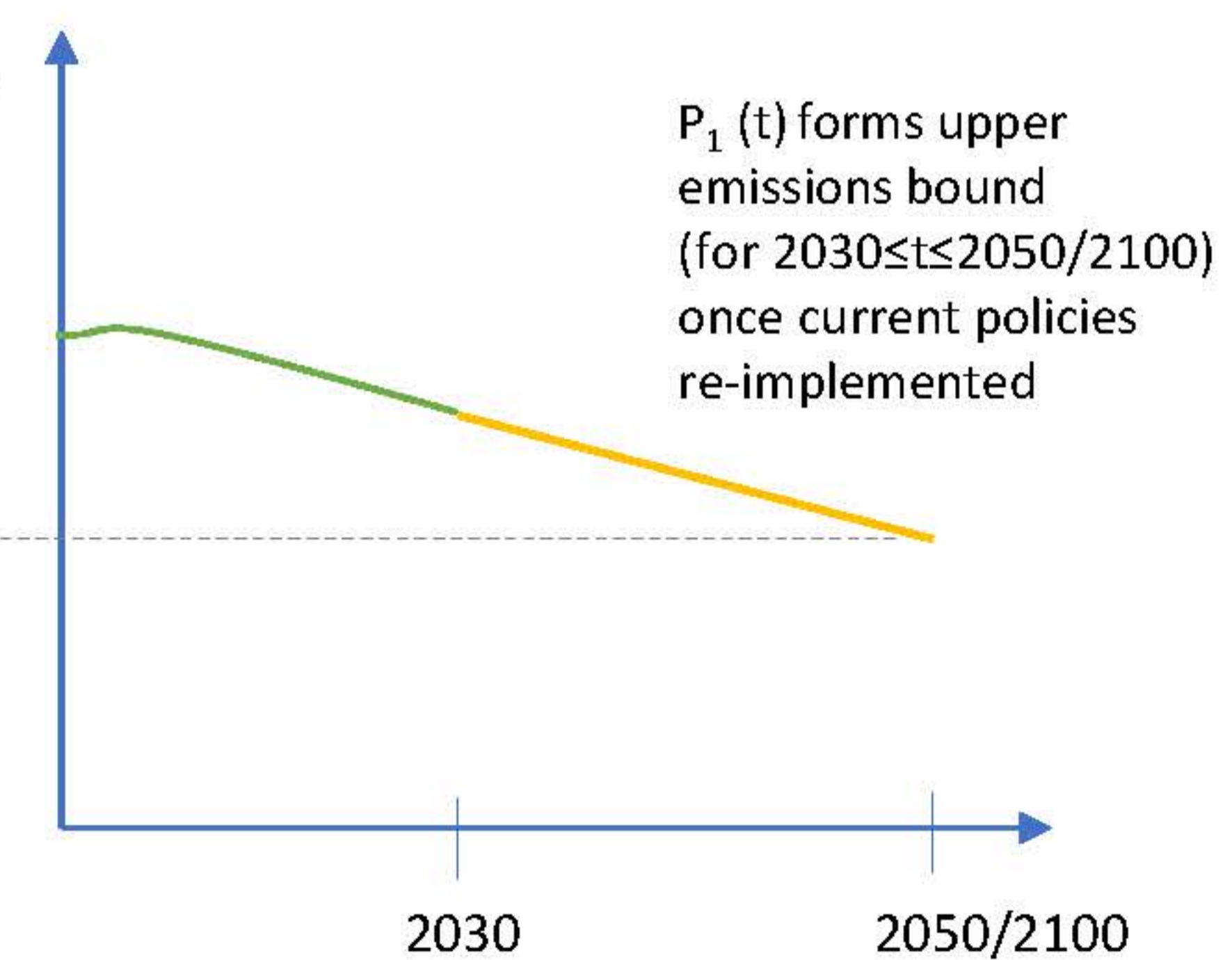


3  Extend emissions beyond 2030



Emissions in 2050/2100 based on carbon price extension (3)

4  Re-implement current policies and extend as constant levels beyond 2030



\*For most models additional effort will be represented by the carbon price required (on top of current policies) to meet NDC targets. This carbon price is independent of the carbon price ( $C_1$ ) in 2. Note, if for any region, current policies outperform NDCs (i.e. current policies lead to larger emissions reductions than NDCs), emissions are defined by current policies, not the NDC targets.